

CITY OF VANCOUVER  
REGULAR COUNCIL MEETING

A Regular Meeting of the Council of the City of Vancouver was held on Tuesday, April 27, 1976, in the Council Chamber, commencing at 2:00 p.m.

PRESENT: Mayor Phillips  
Aldermen Bird, Bowers, Boyce, Cowie, Harcourt,  
Kennedy, Marzari, Rankin, Sweeney and  
Volrich

CLERK TO THE COUNCIL: D.H. Little

PRAYER

The proceedings in the Council Chamber, were opened with prayer.

CONDOLENCES

MOVED by Ald. Sweeney,  
SECONDED by Ald. Bird,

THAT Council extend deepest sympathy to the family of the Late Mr. Reg. Atherton, a Freeman of the City, former Alderman and School Trustee.

- CARRIED UNANIMOUSLY

'IN CAMERA' MEETING

The Council was advised that there were matters to be considered 'In Camera' later this day.

ADOPTION OF MINUTES

MOVED by Ald. Bird,  
SECONDED by Ald. Sweeney,

THAT the Minutes of the Special Council Meeting of April 6, 1976, together with the Minutes of the Regular Council Meeting of April 13, 1976, with the exception of the 'In Camera' portion, be adopted.

- CARRIED UNANIMOUSLY

COMMITTEE OF THE WHOLE

MOVED by Ald. Harcourt,  
SECONDED by Ald. Sweeney,

THAT this Council resolve itself into Committee of the Whole, Mayor Phillips in the Chair.

- CARRIED UNANIMOUSLY

DELEGATIONS AND UNFINISHED BUSINESS

821 Drake Street -  
Possible Order to Demolish

On October 21, 1975, when considering a Manager's report dated October 17, 1975, on the subject, Council passed the following motion:

"THAT the owners of 821 Drake Street be advised that it is the City's intention to demolish the building at 821 Drake Street and, in this regard, a formal motion be prepared and submitted to Council by the Director of Legal Services."

Mrs. B. Shillabeer addressed the Council this day and advised of the problems she was having on repairing the premises.

Council noted a letter dated April 22, 1976, from Mrs. Bono, a neighbour, complaining about the condition of 821 Drake Street.

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DELEGATIONS AND UNFINISHED BUSINESS (cont'd)

821 Drake Street - Possible  
Order to Demolish (cont'd)

MOVED by Ald. Volrich,

THAT this whole matter on the condition of 821 Drake Street be deferred for 90 days and therefore, no enforcement action be taken by City officials at this time.

- CARRIED UNANIMOUSLY

Application to Convert to Self-Serve -  
Gas Station at 2992 Grandview Highway

Council on April 6, 1976, when considering a Manager's report (Building & Planning Matters), dated April 2, 1976, took no action to approve a request from Chevron Canada Limited to convert its station at 2902 Grandview Highway to self-serve in lieu of an existing self-serve station at 4102 Fraser Street. Permission was granted for a representation from the Company to speak in support of its request.

Mr. F.G. Moore, representing the Company, addressed Council and gave details of the application as summarized in the Company's letter dated February 23, 1976, which had been circulated to Council previously.

MOVED by Ald. Cowie,

THAT the application to convert the gas station at 2902 Grandview Highway to self-serve in lieu of the self-serve gas station at 4102 Fraser Street, be granted, and the Director of Legal Services submit the necessary amendment to Schedule 'B' of the License By-law.

- CARRIED

(Alderman Sweeney opposed)

DELEGATIONS AND CITY MANAGER'S REPORTS

Building & Planning Matters  
(April 23, 1976)

Appeal - Retention of Dwelling Unit  
2765 East 46th Avenue (Clause 1)

With respect to this Clause, Mr. John W. Motiuk, Counsel for Mr. and Mrs. Khan, owners of 2765 East 46th Avenue, addressed Council speaking in support of retaining a dwelling unit in the basement of the premises.

MOVED by Ald. Rankin,

THAT this matter be deferred for two weeks pending Mr. Motiuk discussing with his clients, the possibility of the tenants of the premises making application under the Hardship Policy for retention of the basement dwelling unit.

- CARRIED

(Aldermen Bird, Cowie and the Mayor opposed)

Appeal - Retention of Dwelling Unit  
4578 Moss Street (Clause 2)

MOVED by Ald. Rankin,

THAT, as the owner of 4578 Moss Street did not appear as a delegation this day, the matter be deferred to ascertain whether he wishes to appeal the retention of a dwelling unit in the basement of 4578 Moss Street.

- CARRIED UNANIMOUSLY

UNFINISHED BUSINESS (cont'd)

Industrial Sites in the  
Thunderbird Neighbourhood

At its meeting on April 13, 1976, Council deferred consideration of a Clause on the above topic, contained in the Manager's report (Building & Planning Matters), dated April 9, 1976, until today's meeting, pending further discussion between the Director of Planning, the Director of Legal Services and Community Builders.

Council was advised that Community Builders have submitted a letter requesting a further deferment of one week as discussions are still being carried out with Civic officials.

MOVED by Ald. Harcourt,  
THAT the foregoing matter be deferred until the next meeting of Council as requested.

- CARRIED UNANIMOUSLY

COMMUNICATIONS OR PETITIONS

1. Provincial Conference on  
Habitat and CPAC Dinner

Under date of March 30, 1976, the Chairman of the B.C. Workshop Committee re Habitat invited participation by Council members at a Provincial Conference at U.B.C., May 6 to 8, 1976. Registration fees are \$15.00 plus \$8.50 for a dinner to be held during the Conference.

Alderman Kennedy indicated he would like to attend this Conference.

MOVED by Ald. Sweeney,  
THAT Alderman Kennedy and any other member of Council who so wishes, be granted permission to attend the Conference and dinner referred to in the communication.

- CARRIED UNANIMOUSLY

2. Extra Costs of Heritage  
Committee's Trip to Victoria

MOVED by Ald. Bird,  
THAT the request of the Vancouver Heritage Advisory Committee as contained in its letter of April 14, 1976, for additional expenditures in connection with a trip to Victoria on February 16, 1976, in the amount of \$79.26 be granted.

- CARRIED UNANIMOUSLY

3. Request for Pedestrian Activated  
Signal at East 22nd Avenue and  
Victoria Drive

In a letter dated April 13, 1976, the Chairman of the Lord Selkirk Elementary School Consultative Committee, requested to appear before Council as a delegation to appeal the Official Traffic Commission's refusal to grant a request for a pedestrian activated signal to be installed at the intersection of East 22nd Avenue and Victoria Drive.

MOVED by Ald. Rankin,  
THAT the delegation request be granted.

- CARRIED UNANIMOUSLY

COMMUNICATIONS OR PETITIONS (cont'd)

4. Minimum Standards of  
Maintenance By-law

MOVED by Ald. Harcourt,  
THAT the request of Mr. B. Bargeman contained in his letter of April 6, 1976, to appear as a delegation on behalf of a number of organizations on the matter of the Minimum Standards of Maintenance By-law, be granted.

- CARRIED UNANIMOUSLY

5. Conference on Youth,  
Society and the Law

Alderman Boyce, in a letter dated April 21, 1976, requested Council permission to represent the City as a delegate at the Canadian Conference on Youth, Society and the Law to be held June 7 to 10, 1976, in Kingston, Ontario.

MOVED by Ald. Harcourt,  
THAT the foregoing request of Alderman Boyce be granted.

- CARRIED UNANIMOUSLY

CITY MANAGER'S AND OTHER REPORTS (cont'd)

A. MANAGER'S GENERAL REPORT  
APRIL 23, 1976

Works & Utility Matters  
(April 23, 1976)

The Council considered this report which contains three Clauses identified as follows:

- Cl. 1: Closure of Portion of West Side of Hudson Street, south of 71st Avenue
- Cl. 2: Local Improvement Procedure By-law
- Cl. 3: Tender No. 46-76-1 - Supply of Sewer and Waterworks Grey Iron Castings

The Council took action as follows:

Clauses 1 and 2

MOVED by Ald. Volrich,  
THAT the recommendations of the City Manager contained in Clauses 1 and 2 be approved.

- CARRIED UNANIMOUSLY

Tender No. 46-76-1 - Supply of Sewer  
and Waterworks Grey Iron Castings  
(Clause 3)

In considering this Clause, the Council heard delegations from the low bidder Callaway Enterprises Ltd., and the second lowest bidder Dobney Foundry Ltd., each speaking in support of their bid.

Mr. Callaway circulated an extract from the B.C. Financial Economic Review for the information of Council. The City Engineer and the Assistant Purchasing Agent answered questions from members of Council on the particulars of the tender.

MOVED by Ald. Rankin,  
THAT the bid of Dobney Foundry Ltd. at a cost of \$76,385 (local content price of \$72,566) based on estimated quantities, be approved.

- LOST

(Aldermen Bird, Bowers, Cowie, Harcourt, Kennedy, Marzari, Volrich and the Mayor opposed)

CITY MANAGER'S AND OTHER REPORTS (cont'd)

Works & Utility Matters  
(April 23, 1976) (cont'd)

Tender No. 46-76-1 - Supply of Sewer  
and Waterworks Grey Iron Castings  
(Clause 3) (cont'd)

MOVED by Ald. Kennedy,

THAT the low bid of Callaway Enterprises Ltd. at a cost of \$66,744, based on estimated quantities, be approved;

FURTHER THAT, in addition to the cost of purchase, the City also be responsible for additional inspection costs (estimated at approximately \$600) plus the cost of providing security for performance of the Contract satisfactory to the Finance and Legal Departments (The maximum anticipated total cost is \$68,994).

- CARRIED

(Aldermen Boyce, Rankin and Sweeney opposed)

Social Service & Health Matters  
(April 23, 1976)

Integration of Victorian Order  
of Nurses Services (Clause 1)

MOVED by Ald. Bird,

THAT the recommendations of the Medical Health Officer contained in this Clause be approved.

- CARRIED UNANIMOUSLY

Building & Planning Matters  
(April 23, 1976)

The Council considered this report which contains eight Clauses identified as follows:

- Cl. 1: Appeal - Retention of Dwelling Unit  
2765 East 46th Avenue
- Cl. 2: Appeal - Retention of Dwelling Unit  
4578 Moss Street
- Cl. 3: Yaletown and Robson Street Study Areas
- Cl. 4: Mount Pleasant N.I.P. Committee
- Cl. 5: Cedar Cottage N.I.P. Appropriation -  
Lord Selkirk Elementary School
- Cl. 6: Cedar Cottage N.I.P. - Implementation Budget
- Cl. 7: Cedar Cottage N.I.P. Appropriation -  
Bus Shelters
- Cl. 8: 5531 Bruce Street (Basement Suite)

The Council took action as follows:

Clauses 1 and 2

For Council action on Clauses 1 and 2, see page 2.

Clauses 3 to 8

MOVED by Ald. Volrich,

THAT Clauses 3, 4 and 8 be received for information and the recommendations of the City Manager contained in Clause 5, 6 and 7 be approved.

- CARRIED UNANIMOUSLY

CITY MANAGER'S AND OTHER REPORTS (cont'd)

Fire & Traffic Matters  
(April 23, 1976)

Review of Fees for Temporary  
Occupancy of Street Space (Clause 1)

MOVED by Ald. Harcourt,  
THAT the recommendation of the City Manager contained in this  
Clause be approved.

- CARRIED UNANIMOUSLY

Finance Matters  
(April 23, 1976)

The Council considered this report which contains six  
Clauses identified as follows:

- Cl. 1: Commerce Student - Summer Employment with  
the Property Endowment Fund
- Cl. 2: West End Activation Program
- Cl. 3: Investment Matters (Various Funds )  
February 1976
- Cl. 4: 1976 Basic Capital Budgets - Streets,  
Lighting and Communications
- Cl. 5: New City Pound
- Cl. 6: Vancouver Park Board - 1975 Capital Over-  
expenditures and 1976 Capital Budget

The Council took action as follows:

Commerce Student - Summer Employment  
with the Property Endowment Fund (Clause 1)

MOVED by Ald. Boyce,  
THAT the recommendation of the City Manager contained in  
this Clause be approved.

- CARRIED UNANIMOUSLY

West End Activation Program  
(Clause 2)

MOVED by Ald. Kennedy,  
THAT the recommendations of the Medical Health Officer  
contained in this Clause be approved.

- CARRIED UNANIMOUSLY

Investment Matters (Various Funds)  
February, 1976 (Clause 3)

MOVED by Ald. Volrich,  
THAT the recommendation of the City Manager contained in  
this Clause be approved.

- CARRIED UNANIMOUSLY

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B. Downtown Transportation Plan -  
Smithe-Nelson Couplet

At this point in the proceedings, the Council varied the  
agenda and considered a report of the City Manager dated  
April 23, 1976, titled 'Downtown Transportation Plan - Smithe-  
Nelson Couplet'.

A letter was noted from the West End Community Council dated  
April 27, 1976, requesting that the matter be deferred pending  
discussions with the organization and residents in the area.

Regular Council, April 27, 1976 . . . . .

CITY MANAGER'S AND OTHER REPORTS (cont'd)

Downtown Transportation Plan -  
Smithe-Nelson Couplet (cont'd)

Mrs. Kristiansen addressed Council and expressed her concern that there were changes in the report from what was proposed last year. In addition, the report did not take into consideration the scheme's affect on pedestrians and cyclists.

MOVED by Ald. Harcourt,  
THAT this report be deferred for consideration by Council in two weeks' time and, in the meantime, a public meeting be held in the West End under the direction of the Planning and Development Committee following which a further report be submitted to Council.

- CARRIED

(Aldermen Bird, Bowers, Kennedy, Sweeney and the Mayor opposed)

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Finance Matters  
(April 23, 1976) (cont'd)

1976 Basic Capital Budgets - Streets,  
Lighting and Communications (Clause 4)

MOVED by Ald. Bowers,  
THAT the recommendation of the City Manager contained in this Clause be approved.

- CARRIED UNANIMOUSLY

New City Pound  
(Clause 5)

MOVED by Ald. Rankin,  
THAT the recommendation of the City Manager contained in this Clause be approved.

- CARRIED UNANIMOUSLY

Vancouver Park Board - 1975 Over-  
expenditures and 1976 Budget (Clause 6)

In considering this Clause, a letter was noted from the Park Board dated April 27, 1976, in which the following resolution of the Board was quoted:

"That the following sources of funds be used to cover the overexpenditure:

- |   |           |
|---|-----------|
| 1. Vanier Park 1976 expenditures included in the above, to be funded from 1976 capital funds                      | \$ 11,000 |
| 2. Refund to Park Board of Federal forgiveness earned on parks development projects                               | \$134,000 |
| 3. Reallocation of Bobolink/Fraserview Community Hall proceeds from fire insurance                                | \$ 74,500 |
| 4. First charge against 1976 basic capital funds available to the Parks Board to be charged against 'unallocated' | \$ 2,400  |

TOTAL	<u>\$221,900"</u>
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The letter also advised of a further resolution as follows:

cont'd....

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CITY MANAGER'S AND OTHER REPORTS (cont'd)

Finance Matters  
(April 23, 1976) (cont'd)

Vancouver Park Board - 1975 Overexpenditures  
and 1976 Budget (Clause 6) (cont'd)

"That the Board's Finance and Administration Committee be authorized to meet with the Chairman of the City's Standing Committee on Finance and Administration, the City's Director of Finance and Park Board staff, to discuss the Board's financial situation and to try and achieve a more amicable relationship between the Park Board and City Departments."

Mrs. May Brown, Chairman of the Park Board, addressed the Council and gave further details of the matter.

MOVED by Ald. Harcourt,  
THAT the recommendation of the City Manager contained in this Clause be approved.

- CARRIED UNANIMOUSLY

MOVED by Ald. Harcourt,  
THAT the Chairman of the City's Standing Committee on Finance and Administration, the Park Board's Finance and Administration Committee, the City's Director of Finance and Park Board staff, meet and discuss the Board's financial situation in an attempt to achieve a more amicable relationship between the Park Board and City Departments.

- CARRIED

(Aldermen Bowers, Kennedy, Sweeney and the Mayor opposed)

MOVED by Ald. Volrich,  
THAT the Park Board's 1976 Capital Program in the amount of \$1,500,000 as detailed in the Manager's report of April 23, 1976, be approved.

- CARRIED UNANIMOUSLY

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The Council recessed at approximately 3:50 p.m., and following an 'In Camera' meeting in Committee Room No. 3, reconvened in open session in the Council Chamber at approximately 4:35 p.m.

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Report of Standing Committee  
on Housing and Environment,  
April 8, 1976

Seven City-Owned Family  
Housing Sites (Clause 1)

In considering this Clause, the Chairman of the Committee, Alderman Harcourt, requested that the recommendations of the Committee be amended by withdrawing the Arlington and 46th Avenue site at this time.

The Director of Planning advised that a report is required to be submitted on each of the sites and he undertook to do this and submit the applications at the earliest possible date, but not during July or August.

MOVED by Ald. Harcourt,  
THAT City Council instruct the Director of Planning to submit rezoning application(s) to Public Hearing for the purpose of utilizing the following City-owned sites for family rental housing:

cont'd....



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CITY MANAGER'S AND OTHER REPORTS (cont'd)

Report of Standing Committee  
on Housing and Environment,  
April 8, 1976 (cont'd)

Seven City-Owned Family Housing  
Sites (Clause 1) (cont'd)

- (1) Boundary Road/Price Street/Tanner Street
- (2) 2nd Avenue and Wallace
- (3) Foster and Euclid
- (4) Nanaimo and Vanness.

- CARRIED

(The Mayor was opposed to submitting Nanaimo & Vanness site  
to a Public Hearing)

Personnel Matters  
(April 23, 1976)

The Council considered this report which contains three  
Clauses identified as follows:

- Cl. 1: Request for Leave of Absence -  
Mr. J.B. Winsor
- Cl. 2: Request for Attendance of Dr. H.L. Bryson  
at Canadian Symposium on Pets & Societies
- Cl. 3: Revisions to Regulations - Workers'  
Compensation Board

The Council took action as follows:

Request for Leave of Absence -  
Mr. J.B. Winsor (Clause 1)

MOVED by Ald. Bird,

THAT the recommendation of the Director of Planning contained  
in this Clause be approved.

- CARRIED

(Alderman Sweeney opposed)

Clauses 2 and 3

MOVED by Ald. Harcourt,

THAT the request of the Director of Permits and Licenses  
contained in Clause 2 and the recommendation of the City Manager  
contained in Clause 3 be approved.

- CARRIED UNANIMOUSLY

Property Matters  
(April 23, 1976)

The Council considered this report which contains four  
Clauses identified as follows:

- Cl. 1: Right-of-Way Agreement over Portion of Parcel I,  
Block 279, D.L. 526 & Lot 13, False Creek,  
Plan 16003
- Cl. 2: Rental Review - Lease to Sauder Industries  
Limited - S/S False Creek, West of Main Street
- Cl. 3: Establishment for Road Purposes - S/W Corner  
of 22nd Avenue and Victoria
- Cl. 4: Sale Date Extension Request - Villa Cathay Care  
Home Society - S/S Union between Campbell and  
Raymur Avenues

The Council took action as follows:

cont'd

CITY MANAGER'S AND OTHER REPORTS (cont'd)Property Matters  
(April 23, 1976) (cont'd)Clauses 1, 2, 3 and 4

MOVED by Ald. Volrich,

THAT the recommendations of the City Manager contained in  
Clauses 1, 2, 3 and 4 be approved.

- CARRIED UNANIMOUSLY

C. Enclosure of Still CreekThe Council had for consideration a Manager's report dated  
April 26, 1976, with respect to the enclosure of Still Creek.  
Following discussion, it was

MOVED by Ald. Bowers,

THAT this report be received for information and referred  
to the Council representatives on the Greater Vancouver Regional  
District for discussion at the G.V.R.D. level if necessary.

- CARRIED UNANIMOUSLY

I. Report of Standing Committee  
on Housing and Environment,  
April 8, 1976The Council considered this report which contains four  
Clauses identified as follows:

- Cl. 1: Demolition of Buildings - Downtown Eastside
- Cl. 2: Management of Downtown Eastside Hostels
- Cl. 3: Habitat Bicycle Route
- Cl. 4: Proposed Noise Control By-law

The Council took action as follows:

Demolition of Buildings -  
Downtown Eastside (Clause 1)

MOVED by Ald. Harcourt

THAT the recommendation of the Committee, as contained in this  
clause, be approved.

- CARRIED UNANIMOUSLY

Management of Downtown Eastside Hostels  
(Clause 2)Alderman Harcourt requested, and received permission to  
delete (d) and (f) at the foot of page 2 of this report.

MOVED by Ald. Harcourt

THAT recommendations A, C, D, E, and F of the Committee, as  
contained in this clause, be approved.

- CARRIED UNANIMOUSLY

MOVED by Ald. Harcourt

THAT recommendation B of the Committee, as contained in this  
clause, be approved.

- LOST

(Ald. Bird, Bowers, Cowie, Kennedy, Marzari, Sweeney, Volrich  
and the Mayor opposed)Clauses 3 and 4.

MOVED by Ald. Harcourt

THAT the recommendations of the Committee, as contained in  
clauses 3 and 4 of this report, be approved.

- CARRIED UNANIMOUSLY

Regular Council, April 27, 1976. . . . . 11.

CITY MANAGER'S AND OTHER REPORTS (Cont'd)

II. Report of Standing Committee  
on Community Services,  
April 8, 1976

The Council considered this report which contains seven  
Clauses identified as follows:

- Cl. 1: Neighbourhood Pub - 4473 West 10th Avenue
- Cl. 2: Liquor Permit Application - 2514 Watson Street
- Cl. 3: Gastown Residents' Association - Management  
Consultant Funding
- Cl. 4: 911 Emergency Line - Publicity and Translation  
Services
- Cl. 5: Mount Pleasant Citizens Committee - Grant and  
Playground Lease
- Cl. 6: White Lunch (Golden Crown) - 112 and 124  
West Hastings
- Cl. 7: Greenpeace - Request for Surplus Furniture

The Council took action as follows:

Neighbourhood Pub -  
4473 West 10th Avenue  
(Clause 1)

MOVED by Ald. Rankin

THAT the recommendation of the Committee, as contained in  
this clause, be approved.

- CARRIED UNANIMOUSLY

The Mayor suggested that the Committee look at the present  
regulation that requires pubs be located one mile apart,  
with particular reference to highly populated areas.

Clauses 2 - 7 inclusive.

MOVED by Ald. Rankin

THAT the recommendations of the Committee, as contained in  
clauses 2, 3 and 5 be approved, and clauses 4, 6 and 7 be received  
for information.

- CARRIED UNANIMOUSLY

Clauses 3 and 5 were CARRIED UNANIMOUSLY AND BY THE REQUIRED  
MAJORITY.

III. Report of Standing Committee  
on Planning and Development,  
April 8, 1976

The Council considered this report which contains three  
Clauses identified as follows:

- Cl. 1: Activities on the Burrard Inlet Waterfront  
between Granville and Abbott Streets
- Cl. 2: Review of the Concept Plan for Neighbourhood  
Improvement Program in Kitsilano
- Cl. 3: Boundaries of Park Reserve in Block 43, D.L.  
139 E/S Camosun Street, 20th to 21st Avenue

The Council took action as follows:

Clauses 1 and 2.

MOVED by Ald. Bowers

THAT Clause 1 in this report be received for information and  
the recommendations of the Committee, as contained in Clause 2, be  
approved.

- CARRIED UNANIMOUSLY

CITY MANAGER'S AND OTHER REPORTS (Cont'd)

Report of Standing Committee  
on Planning and Deveopment,  
April 8, 1976. (Cont'd)

Boundaries of Park Reserve in Block 43,  
D.L. 139, E/S Camosun Street,  
20th to 21st Avenue. (Clause 3)

MOVED by Ald. Bowers,  
THAT the recommendation of the Committee be approved, after  
addition of the words "and the Park Board" at the end of the  
recommendation.  
- CARRIED UNANIMOUSLY

IV. Report of Standing Committee  
on Planning and Development  
April 8, 1976.

Champlain Heights Development Plan -  
Areas E & F.  
(Clause 1)

MOVED by Ald. Bowers  
THAT recommendations A, B, C, E and F of the Committee be  
approved, after amending recommendation 'A' by deleting the words  
"redesign and".  
- CARRIED UNANIMOUSLY

MOVED by Ald. Bowers  
THAT recommendation 'D' of the Committee, as contained in this  
clause be approved.  
- LOST

(Ald. Bird, Bowers, Boyce, Kennedy, Marzari, Rankin,  
Sweeney, Volrich and the Mayor opposed)

MOVED by Ald. Rankin  
THAT the G.V.R. D. Transportation Committee and staff, and  
representatives of the National Harbours Board be invited to attend  
the joint meeting of the Burnaby and Vancouver Councils.  
FURTHER THAT the resolution of the Committee contained in this  
clause be received.  
- CARRIED UNANIMOUSLY

V. Report of Standing Committee  
on Finance & Administration,  
April 15, 1976

The Council considered this report which contains five  
Clauses identified as follows:

- Cl. 1: Vancouver Jaycees Sea Festival Society and Folkfest '76 and Other Festival Activities
- Cl. 2: Artist's Gallery Budget - 1976
- Cl. 3: Final Report on 1976 Revenue Budget
- Cl. 4: Brief to Commission of Inquiry on Property Assessment and Taxation
- Cl. 5: Urban Reader Progress Report

The Council took action as follows:

CITY MANAGER'S AND OTHER REPORTS (Cont'd)

Report of Standing Committee  
on Finance and Administration  
April 15, 1976. (Cont'd)

Vancouver Jaycees Sea Festival Society  
and Folkfest '76, and Other Festival  
Activities.  
(Clause 1)

MOVED by Ald. Volrich  
THAT recommendations (a), (b) and (c) of the Committee be approved.

- CARRIED UNANIMOUSLY  
Recommendations (a) and (b) were carried by the required majority  
(Ald. Sweeney was opposed to recommendation (a))

MOVED by Ald. Kennedy  
THAT a Special Events and Festival Budget for 1976 in the  
amount of \$60,000 be approved, including a small discretionary  
start-up fund, but excluding local community street closure grants.

- LOST  
  
(Ald. Bird, Bowers, Cowie, Harcourt, Marzari, Rankin,  
Sweeney, Volrich and the Mayor opposed)

Artist's Gallery Budget - 1976  
(Clause 2)

MOVED by Ald. Volrich  
THAT recommendations A, B, C and D, of the Committee, as contained  
in this clause, be approved, and the following be added as recommend-  
ation 'E'.

"THAT some of the excess prints held by the Gallery be  
sold, and the revenue therefrom be applied against  
City costs."

- CARRIED UNANIMOUSLY

Final Report on 1976 Revenue Budget  
(Clause 3)

MOVED by Ald. Volrich  
THAT the recommendations of the Committee, as contained in this  
clause, be approved.

- CARRIED UNANIMOUSLY

Council also had for consideration at this time, a report  
from the City Manager in which the Director of Finance reported  
in detail on the 1976 Revenue Budget estimates' The report  
concluded with the following recommendation:

"The City Manager and the Director of Finance recommend  
approval of the Resolution adopting the 1976 Revenue  
Budget Estimates which are summarized on Schedule "A"  
attached."

Cont'd....

CITY MANAGER'S AND OTHER REPORTS (Cont'd)

Report of Standing Committee  
on Finance and Administration  
April 15, 1976. (Cont'd)

Final Report on 1976 Revenue Budget  
(Clause 3) (Cont'd)

MOVED by Ald. Volrich

THAT the foregoing recommendation of the City Manager, be approved.

- CARRIED UNANIMOUSLY

MOVED by Ald. Volrich

THAT

WHEREAS the City Manager and the Director of Finance were instructed by Council on February 24, 1976 to review estimated Revenues and Expenditures of the City for the year 1976 with Department Heads and Boards and to report back through the Standing Committee of Council on Finance and Administration;

AND WHEREAS the Standing Committee of Council on Finance and Administration has reviewed reports on the 1976 Estimates prepared by the City Manager and the Director of Finance dated April 8th and 15th, and has recommended certain amendments thereto;

AND WHEREAS the total estimated expenditures of the City to pay all debts and obligations of the City falling due in the year 1976, exclusive of the amounts required for School, the Greater Vancouver Regional Hospital District, the Greater Vancouver Regional District and the British Columbia Assessment Authority purposes and not otherwise provided for, as amended by the Standing Committee of Council on Finance and Administration amount to \$151,464,219;

AND WHEREAS the total estimated expenditure as aforesaid is the sum of the appropriation requests of all Departments and Boards properly supported by detailed analyses of those expenditures and listings of the salaried staff;

AND WHEREAS the total estimated revenue of the City for 1976 from sources other than real property taxes, as amended by the Standing Committee of Council on Finance and Administration, amounts to \$72,834,537;

AND WHEREAS the amount of the General Tax Levy so required is \$78,629,682;

THEREFORE BE IT RESOLVED that the said estimates, both as to totals and individual items pertaining thereto, of the City Manager as amended by the Standing Committee of Council on Finance and Administration be and the same are hereby adopted by Council.

- CARRIED UNANIMOUSLY

Clauses 4 and 5.

MOVED by Ald. Volrich

THAT the recommendation of the Committee, as contained in Clause 4, be approved, and Clause 5 be received for information.

- CARRIED UNANIMOUSLY

CITY MANAGER'S AND OTHER REPORTS (Cont'd)

VI. Report of Standing Committee  
on Community Services,  
April 15, 1976

The Council considered this report which contains five  
Clauses identified as follows:

- Cl. 1: Request for Purchase of Surplus City Furniture
- Cl. 2: Liquor Permit Application - 1550 Main Street
- Cl. 3: 911 Emergency Line
- Cl. 4: Liquor Permit Application - 1250 Davie Street
- Cl. 5: Alcohol Abuse Prevention and Detoxification

The Council took action as follows:

Clauses 1, 2 and 4.

MOVED by Ald. Rankin

THAT the recommendations of the Committee, as contained in  
clauses 1, 2 and 4 of this report, be approved.

- CARRIED UNANIMOUSLY

911 - Emergency Line  
(Clause 3)

MOVED by Ald. Rankin

THAT

- 1. The \$2,500 Publicity Budget to augment the existing 911  
publicity program be approved and consolidated with the  
City's 911 advertising appropriation:
- 2. The City of Vancouver purchase the 13 language service  
from Multilingual Social Services for the 911 program.  
Multilingual Social Services will invoice the City monthly  
for expenses incurred: not to exceed \$6,125. for Honoraria;  
\$3,120. for rental of Pagers; and \$400 for Telephone  
Answering Service for the period May 1st to December 31st,  
1976:
- 3. This funding be approved in advance of the 1976 revenue  
budget:
- 4. The expenditure of the above funds to be under the super-  
vision of the Director of Social Planning and the Chief  
Constable.

- CARRIED

(Ald. Boyce and Volrich opposed)

Alcohol Abuse Prevention  
and Detoxification.  
(Clause 5)

MOVED by Ald. Rankin

THAT recommendations (a), (b), (c), and (d) of the Committee,  
as contained in this report, be approved, after amending the  
introduction to read as follows: 'THAT Council urge the Provincial  
Government that'.

- CARRIED UNANIMOUSLY

Underlining denotes amendment.

Regular Council, April 27, 1976. . . . . 16.

CITY MANAGER'S AND OTHER REPORTS (Cont'd)

Report of Standing Committee  
on Community Services  
April 15, 1976. (Cont'd)

Alcohol Abuse Prevention  
and Detoxification.  
(Clause 5) (Cont'd)

MOVED by Ald. Rankin

THAT recommendations (e) and (f) of the Committee, as contained  
in this clause, be approved.

- LOST

(Ald. Bird, Bowers, Cowie, Kennedy, Sweeney and the Mayor  
opposed)

VII. Report of Standing Committee  
on Planning and Development,  
April 15, 1976

The Council considered this report which contains two  
Clauses identified as follows:

- Cl. 1: Kitsilano N.I.P Appropriation of Funds -  
Kitsilano Community Centre
- Cl. 2: Open Space East of Denman Street Versus Denman  
Street Beautification

The Council took action as follows:

Clauses 1 and 2.

MOVED by Ald. Bowers

THAT the recommendations of the Committee, as contained in  
clauses 1 and 2 of this report, be approved.

- CARRIED UNANIMOUSLY

VIII. Report of Vehicles of Hire Board  
April 14, 1976.

MOVED by Ald. Bowers

THAT the Director of Legal Services be instructed to delete  
the appropriate section of the Vehicles for Hire By-law, covering  
rate increase requests from Charter Limousine Companies.

- CARRIED

(Ald. Rankin opposed)

No further action was taken on this clause.

- - - - -

G.V.R.D. Matters

There were no matters to be considered with respect to the  
Greater Vancouver Regional District Meeting on April 28, 1976.

- - - - -



RISE FROM COMMITTEE OF THE WHOLE

MOVED by Ald. Bowers  
THAT the Committee of the Whole rise and report.  
- CARRIED UNANIMOUSLY

MOVED by Ald. Bowers,  
SECONDED by Ald. Bird  
THAT the report of Committee of the Whole be adopted.  
- CARRIED UNANIMOUSLY

BY-LAWS

1. BY-LAW TO AMEND BY-LAW NO. 2875,  
BEING THE VANCOUVER ATHLETIC  
COMMISSION BY-LAW (Qualifications  
for Appointment)

MOVED by Ald. Bowers  
SECONDED by Ald. Rankin  
THAT the By-law be introduced and read a first time.  
- CARRIED UNANIMOUSLY

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments.

There being no amendments, it was

MOVED by Ald. Bowers  
SECONDED by Ald. Rankin  
THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.  
- CARRIED UNANIMOUSLY

2. BY-LAW TO AMEND BY-LAW NO. 4846,  
BEING THE VANCOUVER CITY PLANNING  
COMMISSION BY-LAW (Qualifications  
for Appointment)

MOVED by Ald. Bowers  
SECONDED by Ald. Rankin  
THAT the By-law be introduced and read a first time.  
- CARRIED UNANIMOUSLY

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments.

There being no amendments, it was

MOVED by Ald. Bowers  
SECONDED by Ald. Rankin  
THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.  
- CARRIED UNANIMOUSLY

Regular Council, April 27, 1976. . . . . 18.

BY-LAWS (Cont'd)

3. BY-LAW TO AMEND BY-LAW NO. 3941,  
BEING THE VANCOUVER CIVIC AUDITORIUM  
BOARD BY-LAW (Qualifications for  
Appointment)

MOVED by Ald. Bowers

SECONDED by Ald. Sweeney

THAT the By-law be introduced and read a first time.

- CARRIED UNANIMOUSLY

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments.

There being no amendments, it was

MOVED by Ald. Bowers

SECONDED by Ald. Sweeney

THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED UNANIMOUSLY

4. BY-LAW TO AMEND BY-LAW NO. 4800,  
BEING THE VANCOUVER HERITAGE  
ADVISORY COMMITTEE BY-LAW  
(Qualifications for Appointment)

MOVED by Ald. Volrich

SECONDED by Ald. Sweeney

THAT the By-law be introduced and read a first time.

- CARRIED UNANIMOUSLY

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments.

There being no amendments, it was

MOVED by Ald. Volrich

SECONDED by Ald. Sweeney

THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED UNANIMOUSLY

5. BY-LAW TO AMEND BY-LAW NO. 3614,  
BEING THE LOCAL IMPROVEMENT PROCEDURE  
BY-LAW (Downtown and West End Districts)

MOVED by Ald. Volrich

SECONDED by Ald. Sweeney

THAT the By-law be introduced and read a first time.

- CARRIED UNANIMOUSLY

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments.

There being no amendments, it was

MOVED by Ald. Volrich

SECONDED by Ald. Sweeney

THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED UNANIMOUSLY

Regular Council, April 27, 1976. . . . . 19.

BY-LAWS (Cont'd)

6. BY-LAW TO LEVY RATES ON ALL TAXABLE PROPERTY ON THE REVISED ASSESSMENT ROLL OF THE CITY OF VANCOUVER TO RAISE A SUM WHICH, ADDED TO THE ESTIMATED REVENUE OF THE CITY FROM OTHER SOURCES, WILL BE SUFFICIENT TO PAY ALL DEBTS AND OBLIGATIONS OF THE CITY, FALLING DUE WITHIN THE YEAR 1976, AND NOT OTHERWISE PROVIDED FOR.
- 

MOVED by Ald. Volrich

SECONDED by Ald. Bowers

THAT the By-law be introduced and read a first time.

- CARRIED UNANIMOUSLY

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments.

There being no amendments, it was

MOVED by Ald. Volrich

SECONDED by Ald. Bowers

THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED UNANIMOUSLY

7. BY-LAW TO LEVY A RATE ON PROPERTY TO RAISE MONIES REQUIRED TO BE PAID TO THE GREATER VANCOUVER REGIONAL HOSPITAL DISTRICT.
- 

MOVED by Ald. Volrich

SECONDED by Ald. Bowers

THAT the By-law be introduced and read a first time.

- CARRIED UNANIMOUSLY

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments.

There being no amendments, it was

MOVED by Ald. Volrich

SECONDED by Ald. Bowers

THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED UNANIMOUSLY

Regular Council, April 27, 1976. . . . . 20.

BY-LAWS (Cont'd)

8. BY-LAW TO LEVY A RATE ON PROPERTY TO RAISE  
MONIES REQUIRED TO BE PAID TO THE GREATER  
VANCOUVER REGIONAL DISTRICT.

MOVED by Ald. Volrich

SECONDED by Ald. Bowers

THAT the By-law be introduced and read a first time.

- CARRIED UNANIMOUSLY

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments.

There being no amendments, it was

MOVED by Ald. Volrich

SECONDED by Ald. Bowers

THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED UNANIMOUSLY

9. BY-LAW TO AMEND BY-LAW No. 4450,  
BEING THE LICENSE BY-LAW AS AMENDED  
BY BY-LAW No.4957

MOVED by Ald. Rankin

SECONDED by Ald. Sweeney

THAT the By-law be introduced and read a first time.

- CARRIED UNANIMOUSLY

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendment.

There being no amendments, it was

MOVED by Ald. Rankin

SECONDED by Ald. Sweeney

THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED UNANIMOUSLY

MOTIONS

- A. Establishment for Road Purposes  
S/W Corner of 22nd Avenue and  
Victoria Drive)

MOVED by Ald. Rankin

SECONDED by Ald. Bird

THAT WHEREAS the City of Vancouver is the registered owner of Lots 1 & 2 of Lots 9 to 13, Block 16, D.L. 352, Plan 1344;

AND WHEREAS it is deemed expedient and in the public interest to establish a portion of the above described lands as road;

THEREFORE BE IT RESOLVED THAT the East seven feet of Lots 1 & 2 of Lots 9 to 13, Block 16, D.L. 352, Plan 1344 be and the same are hereby established for road purposes and declared to form and constitute portion of road.

- CARRIED UNANIMOUSLY

MOTIONS (Cont'd)B. Closing, Stopping Up and Conveyancing  
Lane North of Broadway, West from Ash  
Street

MOVED by Ald. Rankin  
 SECONDED by Ald. Bird  
 THAT WHEREAS

1. The City of Vancouver is the owner of all the streets and lanes lying within the limits of the City of Vancouver;
2. The South 8 feet of Lots 7 to 10 and the North 8 feet of Lots 11 to 14, ALL OF Block 339, District Lot 526, Plan 590 have been established for lane purposes under filing 17645;
3. The owner of Lots 4 to 14, except said 8 feet, said Block 339, wishes to consolidate Lots 7 to 14 together with the said 8 foot portions now lane into one parcel;
4. The said owner is prepared to dedicate the required portions of lane from said Lots 4 to 6;

THEREFORE BE IT RESOLVED THAT the South 8 feet of Lots 7 to 10, and the North 8 feet of Lots 11 to 14, ALL OF Block 339, District Lot 526, Plan 590, be closed, stopped up and conveyed to the abutting owners; and

FURTHER BE IT RESOLVED THAT the portion of lane now closed be subdivided with the adjacent lands in a manner satisfactory to the Approving Officer.

- CARRIED UNANIMOUSLY

NOTICE OF MOTION

Alderman Boyce submitted the following Notice of Motion, which was recognized by the Chair.

THAT WHEREAS the present Charter provision in respect of prohibiting certain businesses from carrying on in the City requires a unanimous vote of the Members present under Section 203(d):

AND WHEREAS such a provision can be onerous on Councils in discharging their responsibilities to the citizens:

AND WHEREAS certain other important decisions of Council require only a two-thirds vote of the Members of Council present:

THEREFORE BE IT RESOLVED THAT the Council instruct the Director of Legal Services to seek a Charter Amendment to Section 203(d) to provide for a two-thirds vote of Council Members present rather than a unanimous vote in the matter of prohibiting the carrying on of business, trade, profession or other occupation in the City.

(Notice)

Regular Council, April 27, 1976. . . . . 22.

ENQUIRIES AND OTHER MATTERS

Loan of Equipment to Habitat Forum.

Alderman Harcourt

recommended Council approve of the request from Habitat Forum for the loan of thirty (30) doors stored at the City Building at Hastings and Main Streets, these doors to be returned to the City by July 15, 1976. Habitat Forum also requested a loan of assorted lamp standards and fixtures to be used on the Forum Site at Habitat, May 24 to June 12, 1976, these items to be returned in original condition by July 15, 1976.

MOVED by Ald. Harcourt

SECONDED by Ald. Marzari

THAT the above requests of Habitat Forum be approved.

- CARRIED UNANIMOUSLY

Boulder Barrier at Grandview Highway and Slocan Street.

Alderman Rankin

advised that he had received a letter from a citizen with respect to the boulder barrier which the City has erected at Grandview Highway and Slocan. This is the site which was formerly used by a fruit vendor during the summer months last year. The Mayor directed the City Manager investigate this matter and advise Alderman Rankin.

Mountain View Cemetery

Alderman Rankin

advised he had been contacted by a Mrs. Ellsworth, who was under the impression that Mountain View Cemetery offered perpetual care on graves. However, she subsequently discovered this was not the case, but decided to have her son buried in Mountain View Cemetery, at a cost of \$210. Subsequently, she decided to have the body exhumed and re-buried in Ocean View Cemetery. The total cash outlay for Mrs. Ellsworth to date is \$260. Alderman Rankin requested a report from the City Manager on this. The Mayor so directed.

ENQUIRIES AND OTHER MATTERS (Cont'd)

Harbour Park Lease

Alderman Kennedy                      enquired why the Harbour Park Lease had not yet been signed. The Mayor advised it is anticipated the lease will be signed late in May.

Trucks and Trailers Parked on City Streets.

Alderman Bird                      stated that since his appointment as Chairman of the Official Traffic Commission, he as received a large number of complaints about people parking trucks and trailers on City Streets. He has been in touch with the Police Commission on this, but no satisfactory solution has been reached. The Mayor suggested Alderman Bird review the appropriate By-law with the Director of Legal Services and the Police Department and report back with recommendations to remedy this situation.

The Council adjourned at 6.25 p.m.

The foregoing are Minutes of the Regular Council Meeting of April 27, 1976, adopted on May 4, 1976.

A. Phillips  
MAYOR

B. V. Little  
CITY CLERK

Manager's Report, April 23, 1976 . . . . . (WORKS - 1)

## WORKS AND UTILITY MATTERS

### CITY ENGINEER'S REPORT

#### RECOMMENDATIONS:

1. Closure of Portion of west side of Hudson Street, south of 71st Avenue - adjacent to Lot 5 except the east 7 ft., now road, Block 9, D.L. 318, Plan 1749

The City Engineer reports as follows:

"An application has been received to purchase the east 7 feet of Lot 5, Block 9, District Lot 318, Plan 1749, which is presently established as road. The applicant, who is the abutting owner, is prepared to dedicate 10 foot by 10 foot corner cutoff at the rear of his lot. Since the proposed widening of Hudson Street in this area has been abandoned, the 7 foot strip adjacent to Lot 5 is surplus to the City's highway requirements.

I RECOMMEND that the East 7 feet of Lot 5, Block 9, District Lot 318, Plan 1749, be closed, stopped up and conveyed to the abutting owner subject to the following conditions:

- (a) The applicant to dedicate a 10 foot by 10 foot corner cutoff at the northwesterly corner of his lot for lane purposes.
- (b) The closed portion of road to be consolidated with the balance of Lot 5.
- (c) The applicant to provide and register any necessary plans.
- (d) The applicant to pay \$1,500 for the difference in land acquired as against land dedicated, in accordance with the recommendation of the Supervisor of Property and Insurance."

The City Manager RECOMMENDS that the foregoing be approved.

#### 2. Local Improvement Procedure By-law

The City Engineer reports as follows:

"The Local Improvement Procedure By-Law (3614 as amended) relates the assessments for various types of Local Improvement to the zoning of the property. It classifies the zoning established by the Zoning and Development By-Law into three 'zoning groups':

- 'Residential' (one- and two-family)
- 'Multiple Dwelling and Local Commercial'
- 'Business and Industrial'

The by-law should be amended to reflect the creation of the Downtown District and the West End District.

#### Downtown

It is proposed that this district be included in the 'Business and Industrial' group.

#### West End

It is proposed that the whole of this district be included in the 'Multiple Dwelling and Local Commercial' group. The areas designated in the Official Development Plan as 'CH' (commercial with hotels) might have been put into the 'Business and Industrial' group, but the difference in assessment is only for street paving and most of the streets in these areas are already paved.



Manager's Report, April 23, 1976 . . . . . (WORKS - 2)

Clause 2 Cont'd

I RECOMMEND that the above changes be approved and that the amending by-law which has been prepared be passed."

The City Manager RECOMMENDS that the above report of the City Engineer be approved.

CONSIDERATION:

3. Tender No. 46-76-1 - Supply of Sewer and Waterworks Grey Iron Castings

Tenders for the above were opened by the City Manager on February 9, 1976 and referred to the City Engineer and Purchasing Agent for report. The City Engineer and Purchasing Agent report as follows:

"Funds for all purchases are provided in the Capital Budget.

The 7% Provincial Sales Tax is in addition to the prices shown below.

Five tenders were received and the City Engineer and Purchasing Agent awarded all items within the scope of their authority, i.e. - all items except Group 6 (Telescopic Valve Boxes) and Group 11 (Manhole Covers and Frames).

This report is being referred to Council for consideration because the low bidder (offering Korean made castings) and the second low bidder (offering local made castings) have requested the opportunity to appear before Council in support of their tenders. We have also received a letter from the Canadian Manufacturer's Association in support of the tender submitted by Dobney Foundry for the supply of a local made product.

BACKGROUND INFORMATION

Low Bidder - CALLAWAY ENTERPRISES LTD. -

This is a new firm representing Wuon Poong Industrial Co. in Incheon, Korea. Mr. Callaway, Director - is operating out of his home residence located in Vancouver. The City has had no previous experience with off-shore made castings.

Second Low Bidder - DOBNEY FOUNDRY LIMITED -

This company is located in Surrey, B.C., is well recognized, and has supplied castings to the City for many years.

COMPARISON OF BIDS

The low bid was submitted by Callaway Enterprises Ltd. for Korean made castings at a total price of -	.....	\$66,744.
The low bid for local made castings was submitted by Dobney Foundry Ltd. at a total price of.....		\$76,385.
Actual cost difference is 14% or	.....	<u>\$ 9,641.</u>

Council does, however, allow 5% local preference for the purpose of comparing bids. Dobney claimed 100% local content and Callaway claimed 25% based on import duties and local profit. Dobney's claim is clearly allowable but there is some doubt if Callaway's claim is bona fide local content - therefore,

If Callaway's claim is considered, the weighted cost difference is 10% or \$6,655. If Callaway's local content claim is disallowed the weighted cost difference is . . . . . 8-3/4% or \$5821.

Bid and performance bonds were not requested because castings have always been made locally and it has been relatively simple to arrange for in-plant inspection and obtain assured supply on short notice.

Clause 3 Cont'd

In this instance, however, because the low bidder was offering an off-shore product, we considered that the City's interest required some formal guarantees of performance. We consulted the Law Department and obtained the opinion that, under the circumstances, it would be quite proper to demand such guarantees. We, therefore, gave Callaway a letter requesting:-

- (a) A letter from a guarantee company stating they would supply a 50% Performance Bond.
- (b) A written undertaking from an inspection company acceptable to the City Engineer, for in-plant inspection.
- (c) A statement of the cost of (a) and (b), such cost to be borne by the City if their bid is accepted.
- (d) Additional samples (they had already supplied one sample on their own initiative).

Callaway Enterprises Ltd., in their letter of April 12, 1976, countered with the following proposal:-

- "1. Callaway Enterprises Ltd. will provide a return air ticket by scheduled carrier between Vancouver and Seoul for your own inspector.
- 2. Callaway Enterprises Ltd. will pay the cost of the inspector's accommodation at the King Sejong Hotel in Seoul.
- 3. Wuon Poong Industrial Co. will cast half of your twelve (12) month requirement during the inspector's visit. (Casting Process, excluding finishing, should not take much longer than one week).
- 4. Your inspector would visit Wuon Poong's plant and carry out his duties as indicated in the contract, just as if he were in Vancouver.
- 5. The remaining 50% of your casting requirement may either be inspected by a suitable Korean agency or, should a suitable agency still not be available, the provisions under 1, 2, 3, 4 could be repeated."

"With regard to the performance bond which you requested, I find it reasonable to point out that Section 12 of the General Conditions of contract specifically covers performance bonds and allows the supplier the option of depositing with the City either a bond or a certified cheque for a sum equal to 10% of the amount of the tender. In view of this fact and considering the other assurances that have been given you, I feel justified in proposing that I deposit with you a certified cheque equal to 20% of the amount of our tender, as security for the due and faithful performance of the contract. The cost of providing the City with this security would be \$1,650.00.

As an alternative to this certified cheque, I could deposit with the City, as security for the due and faithful performance of this contract, a letter of credit, drawn on the Canadian Imperial Bank of Commerce in your favour, for a sum equal to 20% of the amount of our tender. The cost of providing the letter of credit would be \$250.00".

In addition, they have offered to maintain in Vancouver, a stock of castings equal to one-sixth of the City's 12-month requirement, as a guard against any possible shipment delay.

It should be noted that a clause in the tender stated - "The manufacturer shall supply within 10 days of request, a sample of his products for the purpose of establishing a standard of manufacture, and Dobney Foundry has submitted a letter claiming that Callaway did not meet this condition.

The facts are that Callaway, on his own initiative, supplied one sample and, in order to meet the 10 day requirement, he offered to bring in by Air Express any other samples we may require. However, as we were aware that it would take some time to gather all the necessary information, it was decided not to have the firm go to the extra expense of air express. The additional samples were, therefore, shipped by ocean freight.

Manager's Report, April 23, 1976 . . . . . (WORKS - 4)

Clause 3 Cont'd

The additional samples requested have now been submitted by Callaway Enterprises Ltd and they appear to be satisfactory. However, as these castings will be used on City streets, and because in-plant inspection is impractical, it will be necessary to carry out more difficult and unusual testing procedures in Vancouver in order to ensure that the quality and durability of the castings is satisfactory.

The following facts must be considered in arriving at a decision on this tender award:

- (a) the quality of the castings offered by both tenderers is equivalent and both are acceptable to us.
- (b) Callaway's bid creates a significant difficulty from the point of view of inspection; his offer to fly an inspector to Korea creates an awkward situation and is susceptible to problems.
- (c) Callaway Enterprises submitted bids on only 2 of the 19 items in the tender, but these 2 items constitute 73% of the dollar value of the total tender.
- (d) all 17 other items included in this tender have already been awarded to 2 local firms, namely Dobney Foundry and McLean and Powell Iron Works. To make an award to a third firm will further split the supply contract and increase our administration costs
- (e) award to Callaway may have a detrimental effect on the local foundry industry and cause future castings supply problems.

Because of the delegation request by both suppliers and because the decision is essentially whether or not the City is prepared to pay the extra cost to award the contract to a local supplier, this matter is being submitted to Council for consideration.

The alternatives available for award of this contract for supply and delivery of Group 6 (telescopic valve box assemblies) and Group 11 (manhole frame and cover assemblies) are as follows:

- (a) award to the low bidder, Callaway Enterprises, at a cost of \$66,744 based on estimated quantities. In addition to the cost of purchase, the City would also be responsible for additional inspection costs (estimated at approximately \$600) plus the cost of providing security for performance of the Contract satisfactory to the Finance and Legal Departments. The maximum anticipated total cost is \$68,994.
- (b) award to the second low bidder, Dobney Foundry Ltd, at a cost of \$76,385 (local content price of \$72,566) based on estimated quantities. "

The City Manager submits the foregoing report to Council for CONSIDERATION.

DELEGATION REQUEST THIS DAY: CALLAWAY ENTERPRISES LTD.  
DOBNEY FOUNDRY LTD.

FOR COUNCIL ACTION SEE PAGE(S) 70/2

MANAGER'S REPORT, April 23, 1976. . . . . (SOCIALS - 1)

## SOCIAL SERVICE AND HEALTH MATTERS

### CONSIDERATION

#### 1. Integration of Victorian Order of Nurses Service

The Medical Health Officer reports as follows:

"The Minister of Health, in a letter dated March 1st, 1976, requested the City of Vancouver to participate in negotiations with the Provincial Department of Health and the Victorian Order of Nurses towards the integration of the home care services provided by V.O.N. staff in Vancouver with those of the Vancouver City Health Department.

#### BACKGROUND

Since the early 1960's, the V.O.N. has transferred its home nursing function to the local Health Department in all the smaller cities, e.g. Trail, Nanaimo, etc. In 1974, the V.O.N. operation in Victoria was combined with the newly-formed Capital Regional District Health Department. In 1975, the Surrey V.O.N. was combined with the Boundary Health Unit. There has been much discussion of the eventual completion of this process in the Greater Vancouver area.

The Richmond/Vancouver Branch of the V.O.N., the North Shore Branch and the Burnaby Branch are the remaining V.O.N. operations. Since July 1, 1974, the V.O.N. has been completely funded by the Provincial Department of Health. Prior to that time the Vancouver operations of the V.O.N. were supported by patient fees, annual grants and substantial assistance from the United Way campaign. The City of Vancouver supported the V.O.N. in two ways. Until 1974, the City provided grants, that in some years amounted to \$25,000, towards service costs. In addition, the City has provided at no charge accommodation for decentralized service staff in six Health Department buildings.

Earlier in the Vancouver V.O.N. history, that organization conducted prenatal classes and visited mothers of newborn babies. Over the years 1951 to 1970, the V.O.N. has ceased these service activities and Council has supported its own Health Department in carrying out these programs.

In 1968, a Committee of Council met with the Minister of Health to request that a coordinated home care service be developed in Vancouver. At that time, the City proposed that negotiations with the Provincial Government be undertaken in order to establish appropriate cost-sharing subsequent to a six-month trial. In 1973, the Provincial Government agreed to fund, through the Metropolitan Board of Health of Greater Vancouver, a coordinated home care service. The City cooperated in the development of this augmented program by hiring the liaison nurses, who became members of the Health Department staff. These liaison nurses visit hospitals and arrange for services on behalf of eligible hospital patients. These positions were totally funded by the Provincial Government through the Metropolitan Board of Health.

The Provincial Government now desires to consolidate all home care services under one administration. It is their intent to create one home care service combining the present Home Care program with the regular V.O.N. Home Nursing and Rehabilitation Therapy Service. Accordingly, they have taken steps to combine community nursing services to achieve unified programs.

In addition to providing administrative unification, the Provincial Government recognizes that the Health Departments have important resources personnel, e.g. Nutritionist, Speech Therapists, etc., which can enrich the quality of patient care in the home. Experience to date of integrating these services in the Capital Regional District and the Boundary Health Unit area is that integration has worked well.

Clause No. 1 Continued

"The present staff complement of the V.O.N. Home Care staff working in Vancouver is as follows:

	Nurses	72	
	Rehabilitation Therapists	9	
	Clerical	8	
		<hr/>	
Total			89
			<hr/>

If Council agrees to proceed with the requested negotiations, the following factors should be taken into account:

- (a) The V.O.N. nursing staff is represented by the Registered Nurses' Association of British Columbia. Negotiations would have to take place to establish a contract between the City and the R.N.A.B.C. to cover this new group of staff.
- (b) Rehabilitation Therapists employed by the V.O.N. are represented by the Health Sciences Association, who negotiated a first contract in 1975. As City of Vancouver employees, the Union representation for this staff will have to be determined.
- (c) The Provincial Government, in its communication through senior officials is agreeable to underwriting the direct costs of this program through Provincial funding. At this stage there is no indication of identifying and paying for indirect costs (senior Departmental staff time, Personnel Department, Finance Department, Purchasing Department, etc.). Direct costs have been interpreted to include salaries, fringe benefits, transportation, telephone costs and supplies.
- (d) The Provincial Government expects to acquire from the V.O.N. automobiles purchased subsequent to July 1, 1974, when they assumed full financial funding for the V.O.N. A transportation policy would have to be developed, also on the basis of full Province of B. C. funding.
- (e) There are many issues relating to staff entitlements, such as vacation, seniority and acquired sick leave credits, that would have to be negotiated in fairness to V.O.N. personnel with long service in this community.
- (f) The City has provided accommodation for 61 V.O.N. staff, and has also provided accommodation for Home Care liaison staff (direct costs as previously defined have been applied to the liaison staff as well). An additional 28 V.O.N. staff would, therefore, require accommodation, and it is expected by the Provincial Department of Health that the City of Vancouver will maintain a policy of providing accommodation for the integrated Home Care Service.

I do not feel that the Health Department can undertake negotiations with senior staff of the Provincial Health Department and the Victorian Order of Nurses without a clear indication that the City approves in principle of this integration and is prepared to accept negotiations on the basis of guarantees from the Provincial Government to underwrite all the direct costs of this service.

I therefore RECOMMEND

- (1) THAT the City of Vancouver approve in principle the integration of the Victorian Order of Nurses home care staff with the Vancouver Health Department;
- (2) THAT negotiations with the Provincial Government and the V.O.N. by the Medical Health Officer be authorized on the basis of full recovery of all direct costs for the Home Care Service;

Clause No. 1 Continued

- "(3) THAT the Director of Personnel Services and the Director of Finance be authorized to assist the Medical Health Officer in these negotiations;
- (4) THAT in carrying out these negotiations, the Medical Health Officer and the Director of Personnel Services be authorized to carry out preliminary discussion with the agents of the bargaining units affected;
- (5) THAT the Medical Health Officer and the Assistant Director of Construction and Maintenance be authorized to review all Health buildings to determine accommodation requirements and their costs;
- (6) THAT the Medical Health Officer report back at the conclusion of all these negotiations for final Council consideration of the integration plan."

The City Manager notes that additional costs for accommodation of additional staff will be reported to Council later, as stated by the Medical Health Officer. In summary, the most significant factors in considering this integration involve the provision of space and the negotiation of contracts covering additional staff.

The City Manager submits the recommendations of the Medical Health Officer for Council consideration.

FOR COUNCIL ACTION SEE PAGE(S) 702

BUILDING & PLANNINGCONSIDERATION1. Appeal - Retention of Dwelling Unit - 2765 East 46th Avenue.

A letter has been received from John W. Motiuk, Barrister and Solicitor, who wishes to appear before Council as a delegation on behalf of the owners, Mr. and Mrs. Khan with respect to the retention of a dwelling unit in the basement of the above building.

The Director of Permits and Licenses reports as follows:

"On October 8, 1975, our Inspection Services reported that the basement of the above building contained a separate dwelling unit which was occupied. As a result of this inspection, the owners, Mr. and Mrs. Khan made an application to City Council under the Hardship Policy for the retention of the unit but on November 25, 1975, City Council refused this application.

Notification was then sent to the owners to restore the use of the building to a one family dwelling. On February 11, 1976, a second application was submitted by Mr. Motiuk on behalf of his clients to the Hardship Committee. On March 1, 1976, the Hardship Committee refused the application as the circumstances had not changed from the first application that was refused by City Council on November 25, 1975.

The affidavit shows that the applicant is married with three dependents, both the husband and wife are fully employed and even after the discontinuance of the illegal accommodation, would still receive a combined income of \$1,354.16 per month. The Committee further noted that neither age nor health are factors."

The City Manager submits the report of the Director of Permits and Licenses for Council's CONSIDERATION.

DELEGATION THIS DAY : Mr. John Motiuk on behalf of Mr. & Mrs. Khan.

CONSIDERATION

2. Appeal - Retention of Dwelling Unit - 4578 Moss Street.

Mr. D. Martin has requested permission to appear as a delegation before City Council with respect to a refused Hardship Application.

The Director of Permits and Licenses reports as follows:

"On January 15, 1976, our Inspection Services reported that alterations were being made to the basement of the above building to provide a dwelling unit. The report further indicated that the building also contained one dwelling unit on the main floor and one dwelling unit on the second floor.

On January 16, 1976, Mr. D. Martin made an application for consideration under the Hardship Policy for the installation of one dwelling unit in the basement and the retention of one dwelling unit on the second floor.

On March 1, 1976, the Hardship Committee considered the application and recommended refusal. This decision was based on the information submitted which indicated that the applicant was married with two dependents, fully employed and that the application was for the installation of a dwelling unit. The Committee further felt that this was not a true hardship as the applicant evidently has sufficient funds to install a unit in the basement.

The Committee further noted that neither age nor health are factors. Our Inspection Services report that the tenant of the second floor accommodation would qualify under the terms of the Hardship Policy, has been given the necessary forms, but as of this date an application has not been received.

Reinspection of the building on April 6, 1976 found that the basement now contained a dwelling unit which was occupied by the owner. The main floor contained one dwelling unit and the second floor contained one dwelling unit, both of which were occupied. In an interview by our Inspection Services, the owner advised that all of the occupants in the building, including himself, were welfare recipients.

On April 7, 1976, an application was received from the tenant of the second floor dwelling unit for consideration under the Hardship Policy. This application will be processed in the normal manner and the applicant will probably qualify.

The basement dwelling unit has been installed between January 15, 1976 and April 6, 1976, and as this is a gross violation of the Zoning and Development Bylaw, it is recommended that this application be refused."

The City Manager submits the foregoing report of the Director of Permits and Licenses for Council's CONSIDERATION.

DELEGATION THIS DAY: Mr. D. Martin.



INFORMATION

3. Yaletown and Robson Street Study Areas.

The Director of Planning reports that:

The Planning Department is carrying out special studies for Yaletown and Robson Street. City Council has separately identified each study need, and the studies are included in the Department's 1976 work programme.

The studies are in progress with final reports scheduled for completion later in 1976.

Concurrent with these studies the Planning Department will be encouraging the formation of a voluntary group of interested property owners and tenants from within each area as informal advisory groups.

No known groups exist at present, and it would be helpful to have such informal advisory groups with whom the study planners can discuss each study as it proceeds.

It is not intended that either of these informal advisory groups have any special status, and the specific purpose of this short report is to keep Council informed.

The City Manager submits the foregoing report for the INFORMATION of City Council.

4. Mount Pleasant N.I.P. Committee.

The Director of Planning reports as follows:

"On March 4, 1976, a public meeting was held in Florence Nightingale Elementary School to initiate the Neighbourhood Improvement Program in the South East "triangle" of Mount Pleasant. At that meeting the following 12 residents of the area volunteered to serve on a committee to work with the City as the Mt. Pleasant N.I.P. Interim Citizens' Advisory Committee in preparing a Concept Plan for the community:

Mr. Gerry Alston	645 East 12th Avenue	879-2530
Mrs. Jean Bird	2535 Carolina Street	876-4542
Mr. Al Brooks	605 East 11th Avenue	874-0403
Mr. Charles Christopherson	#312-440 East 5th Avenue	873-2198
Mrs. Mary Daykin	1167 East 17th Avenue	879-3244
Mr. Lehmbur Ghag	3010 St. Catherines Street	876-3826
Mr. James Haughton	2659 Prince Albert Street	876-2976
Mr. Paul Hunter	30 East 15th Avenue	874-5488
Mr. Jack Westsells	557 East 11th Avenue	872-1908
Mr. R. Westsells	557 East 11th Avenue	874-4072
Mrs. R. Westsells	557 East 11th Avenue	874-4072
Mr. Alf Worthington	729 East 11th Avenue	874-7039
Mr. Don Sinclair	City Planning Department	873-5158
Mr. Mitch Taylor	City Planning Department	876-7679

Clause No. 4 Continued.

The Committee has been meeting regularly since then to discuss an appropriate planning process and has decided to encourage further participation in the planning by advertising and holding meetings in sub-areas of the community (Appendix I). It is the intent to finalize the make up of the citizens committee and to establish terms of reference following these sub-area meetings. Currently participation on the committee is open to anyone living, working or owning property in the Mount Pleasant N.I.P. area."

The Director of Planning submits the foregoing report for the INFORMATION of Council.

RECOMMENDATION

5. Cedar Cottage N.I.P. Appropriation: Lord Selkirk Elementary School.

The Director of Planning reports as follows:

"Two of the priorities of the Cedar Cottage Neighbourhood Improvement Program as established in the Concept Plan of November, 1974, were to expand the number of public use areas in the community and to upgrade the general appearance of the area. Schools and school grounds were given priority and to this end a playground has already been installed at Tyee Elementary School and improvements are currently underway to the grounds at Queen Alexandra Elementary School. Plans have now been completed by the School Board for improvements to the grounds of Lord Selkirk Elementary School (including benches, planters, covered play area, asphalt play area, tree planting). The planning was done in conjunction with teaching staff at the school and the N.I.P. Committee. Costs for improvements to Lord Selkirk Elementary School will total \$60,340. The School Board will fund the overhead costs of \$10,820, meaning that \$49,520 would be required through N.I.P.

The School Board has approved this proposal at its' regular meeting of April 6, 1976. C.M.H.C. has indicated concurrence.

It is therefore recommended:

That Council approve an appropriation of \$49,520 from the Recreation Account of the Cedar Cottage Neighbourhood Improvement Program for improvements to the grounds of Lord Selkirk Elementary School. Under N.I.P. the costs are shared as follows:

C.M.H.C.	-	\$24,760
Province	-	\$12,380
City	-	\$12,380"

The City Manager RECOMMENDS that the recommendation of the Director of Planning be approved.

6. Cedar Cottage Neighbourhood Improvement Program - Implementation Budget

The Director of Planning reports as follows:

"City Council on February 3, 1976, approved the following recommendation of the Standing Committee on Planning and Development:

- a. That the use of the Cedar Cottage Site Office be extended to the end of 1976 with the staff consisting of a Planner II (100% for 6 months and 50% for 6 months), a Planning Assistant III and a Clerk Typist II.
- b. That the City Manager be authorized to approve a budget for the operation of the site office; any significant difference in the final budget and the one presented to the Standing Committee on Planning and Development be reported to that Committee.

Estimated expenses for the Cedar Cottage Program total \$80,654.00. Of this amount \$45,000 is existing in the Cedar Cottage Implementation Account, and it will therefore be necessary to reallocate \$35,654.00 from the Housing Account of the Cedar Cottage Program into the Implementation Account.

C.M.H.C. has concurred with this reallocation.

It is therefore recommended that Council approve the reallocation of \$35,654.00 from the Land Social Housing Account of the Cedar Cottage Neighbourhood Improvement Program to the Administration Account of the Cedar Cottage N.I.P. to carry program administration through to December 31, 1976."

The City Manager RECOMMENDS that the recommendation of the Director of Planning be approved.

7. Cedar Cottage N.I.P. Appropriation: Bus Shelters

The Director of Planning and the City Engineer report as follows:

"In the general N.I.P. questionnaire that was distributed to the Cedar Cottage community in September, 1974, the installation of more bus shelters was rated fourth (4th) of the forty-one (41) suggested projects. Mention of the bus shelters was included in the Concept Plan that was approved by Council in November, 1974 and a large part of the \$50,000.00 allocated to the Services/Utilities Account of the Cedar Cottage N.I.P. budget was attributable to bus shelter estimates.

Following approval of the Concept Plan the Cedar Cottage N.I.P. Committee and others in the community indicated that the existing standard bus shelters being installed by the City did not provide adequate protection from inclement weather and that the bench sometimes included in the standard shelter was too low and deep to be functional. Discussions have taken place over the past year involving the Engineering Department, Planning Department, N.I.P. Committee, art students at Gladstone High School, B.C. Hydro and others with a view to providing a more attractive and more functional bus shelter. The outcome of these discussions is a design prepared by the Planning Department in conjunction with the Engineering Department (Appendix I).

Clause #7 continued:

It is pointed out that the estimated cost of the proposed shelters is nearly double that of the existing standard shelters used throughout the City (\$4,000 vs. \$2,200). In addition, maintenance costs for the shelters will be higher since the cedar shake construction will be more prone to vandalism and departure from standardization usually leads to higher maintenance costs.

The original intention of the Cedar Cottage program was to recommend installation of 15 shelters but following cost estimating this number was reduced to 12. The Engineering Department is currently surveying and assessing the suitability of proposed locations.

If these shelters are funded through N.I.P. the total estimated cost would be approximately \$50,000.00. The N.I.P. Committee has recommended that this cost be funded because of the general community priority given to bus shelters and because the proposed design is both more attractive and provides more protection than the existing design. Since bus shelters are considered as a utility the funding formula under N.I.P. would be C.M.H.C. 25% - \$12,500, Province 12½% - \$6,250, City 62½% - \$31,250. Costs would exceed the funds remaining in the Services/Utility Account (there are \$33,000 remaining in that account) by \$17,000 and it is recommended that the remainder be made up by transferring funds from the Land Non-Conforming Use Account, which has the same funding formula (C.M.H.C. 25%, Province 12½%, City 62½%), and which will receive minimal draw-down during the remainder of the program.

C.M.H.C. has indicated its concurrence with this proposal.

The Director of Planning and the City Engineer recommend that Council authorize the appropriation of \$50,000.00 (\$33,000.00 from the Services/Utilities Account and \$17,000.00 from the Land Non-Conforming Use Account) from the Cedar Cottage Neighbourhood Improvement Program for construction and installation of bus shelters (as designed in Appendix I) in the Cedar Cottage area. Under N.I.P. the costs are shared as follows:

C.M.H.C.	-	\$12,500.00
Province	-	\$ 6,250.00
City	-	\$31,250.00"

The City Manager RECOMMENDS that the recommendation of the Director of Planning and the City Engineer be approved.

INFORMATION

8. 5531 Bruce Street

On April 1, 1976, Mr. and Mrs. J. Rankin of 5541 Bruce Street and others submitted a petition to City Council which referred to the status of a basement suite at 5531 Bruce Street (See Appendix I).

The Director of Permits and Licenses reports that:

"5531 Bruce Street is a one storey and basement frame residence. A complaint was received in January, 1976, stating that the basement was being occupied illegally. Inspections showed the complaint to be justified and the owners, Leung P. Wah & Sheung Leung at 1730 Napier Street were ordered to revert the building to its approved occupancy as a One Family Dwelling. In February a Hardship Application was received from the tenant in the basement suite which was subsequently approved by the Hardship Committee in March.

Clause #8 continued:

As a result of this most recent complaint, further inspections show that the tenant has vacated the premises. The owners have again been advised of the restrictions in a Single Family Dwelling District and rechecks of the premises will be made to ensure compliance.

A letter dated March 25, 1976, sent to the Vancouver Resources Board with a copy to the Police Department was attached to the April 1, 1976 letter to City Council (See Appendix II). The Police Department has advised that patrol cars have been checking the house. The complainants will be advised of the procedure to be followed should they wish to lay a complaint under the Noise By-law."

The City Manager submits the report of the Director of Permits and Licenses for Council's INFORMATION.

FOR COUNCIL ACTION SEE PAGE(S) 699 & 702

FIRE AND TRAFFIC MATTERS

RECOMMENDATION

1. Review of Fees for Temporary Occupancy of Street Space

The City Engineer reports as follows:

"INTRODUCTION

In 1954, the City initiated a permit system to allow any person to reserve space on any street on a temporary basis for the purpose of delivering equipment, or of any other street occupancy requiring the stopping of a vehicle at a specified location. Initially, the permits were issued in two forms: a Special Zone Permit (fee \$2.00); and a Temporary Special Zone Permit (fee \$5.00). On October 17, 1962, City Council authorized the establishment of a Parking Clearance Permit for longer term reservation of on-street space. In addition, City Council also authorized an increase in the fee for Temporary Special Zone Permits from \$5.00 to \$15.00 to cover actual City costs at that time. The purpose of this report is to review these permit fees and recommend changes in the fees to cover present City costs.

A. SPECIAL ZONE

For an annual fee of \$2.00, Special Zone Permits are issued by the City Engineer for the occupancy of a specified curb location from time to time for short periods as may be stated on the permit. They are used by churches, funeral parlours, private clubs, restaurants, etc., who require the use of curb space for intermittent loading. The signs are placed out by the permit holder. When an applicant applies for a Special Zone for the first time, considerable work, including a field investigation, must be carried out. The fee of \$2.00 set in 1954 covered this cost at that time. Since 1954, labour costs have increased approximately 350%, indicating a new fee of \$7.00. However, renewals of Special Zone Permits require minimum work with no field investigation, etc. For renewals, a charge of \$3.00 would cover the cost of office time required. For ease in administration, it is proposed that instead of the two rates, one for new Special Zone Permits, and one for renewals, a single fee of \$5.00 be applied to all Special Zone applications.

The signs for Special Zones are provided either by the applicant, or by the City at the discretion of the City Engineer. The present rates are set at \$1.00 per sign per month rental with a deposit of \$10.00 per sign. A review of current costs indicates a rental rate of \$3.00 per month per sign with a deposit of \$30.00 per sign would be more appropriate.

B. TEMPORARY SPECIAL ZONE

Temporary Special Zone (TSZ) permits are issued for occupancy of a specified location, not exceeding one City block in length, for the period necessary to complete a particular project, but not exceeding two weeks' duration (e.g. to facilitate moving furniture into an office building where no loading zones are available.)

The current permit fee for Temporary Special Zones is either (i) or (ii) as stated below:

- (i) Temporary Special Zones Requiring Signing: the present fee is \$15.00. The \$15.00 fee was established in 1972 based on 1971 figures. Mainly because of increased labour costs (including overhead and fringe benefits) which rose approximately 50% between 1971 and 1974, the average cost to the City for each Temporary Special Zone was \$34.00 in 1974.

Clause No. 1 Continued

Analysis of recent figures indicates that it takes an average of 1½ hours for crews to complete the signing involved with each TSZ. Based on the new union contract, if the full cost of the work is to be borne by the applicant and not be subsidized by the City, the cost per permit should be \$45.00 for 1976.

(ii) Temporary Special Zones Requiring Meter Hooding Only:

The present fee is \$5.00. An analysis of recent costs indicates that these jobs require an average of half an hour to complete. Based on 1976 labour rates, and making allowance for 10% of this work to be done on overtime, the fee for Temporary Special Zones requiring meter hooding should be increased to \$9.00.

C. PARKING CLEARANCE PERMIT

The signing for special activities such as parades, wide load moves, and long term street occupancy for construction is handled by Parking Clearance Permits. These permits are issued where the signing required exceeds either one City block in length or is required for a period longer than two weeks. Because the permit works on a 'deposit - billing' basis, the full cost to the City is recovered. Hence, no change need be made.

LOSS OF PARKING METER REVENUE

Section 30 of Part I of the Street and Traffic By-law #2849 provides that, where the location of a zone reserved for temporary occupancy is within an area controlled by parking meters, the applicant for the zone permit shall pay 80¢ per meter space for each day in areas where the meter rate is 10¢ per hour, and \$1.60 per meter space for each day in areas where the meter rate is 20¢ per hour. In areas where the new meter rate of 40¢ per hour is in effect, it is proposed that the applicant for the zone permit pay \$3.20 per meter space per day.

It is also proposed that in the future, should the parking rates be changed, the charge to the permit applicant will also be changed immediately so that the City is reimbursed for loss of meter revenue at the new rates.

This report has been reviewed with the Deputy Director of Finance who concurs with the recommendations.

The estimated increase of revenue for 1976 is \$4,500.

It is RECOMMENDED that, as soon as practically possible, the following will apply:

1. The permit fee for Special Zones be established at \$5.00.
2. The rental rate for Special Zone signs be set at \$3.00 per sign per month, with a deposit of \$30.00 per sign.
3. The permit fees for Temporary Special Zones be established at the following:
  - (a) \$45.00 for Temporary Special Zones requiring signing;
  - (b) \$9.00 for Temporary Special Zones requiring meter hooding only.
4. The charge for loss of parking meter revenue be \$3.20 per day in areas where the meter rate is 40¢ per hour.
5. The charge for loss of parking meter revenue be changed whenever meter rates are altered so that the City is reimbursed the full amount for any loss of meter revenue.

It is further RECOMMENDED that the Director of Legal Services be instructed to prepare the necessary by-law amendments to accommodate these changes."

The City Manager RECOMMENDS that the foregoing report of the City Engineer be approved.

Manager's Report, April 23, 1976 . . . . . (FINANCE - 1)

FINANCE MATTERS

RECOMMENDATION

1. Commerce Student - Summer Employment with the Property Endowment Fund

The Director of Finance reports as follows:

"In order to provide a meaningful listing of properties for the better management of the Property Endowment Fund it will be necessary for a detailed analysis of these properties to be undertaken. Also required is the development of a system for better reporting on the status of these properties for the Property Endowment Board. The Supervisor of Property & Insurance and the Comptroller of Accounting report that they do not have the staff to undertake this work. It is therefore proposed to hire a UBC commerce student for the summer months to perform the detailed analysis required and work with the Comptroller of Accounting and staff of Property & Insurance and Computer Services.

The Director of Personnel Services is in agreement with a classification of Clerk II, Paygrade 12, for this position.

The Director of Finance recommends Council approve the hiring of a student for the months of May, June, July, and August at a monthly salary of \$785 plus fringe benefits, at a total cost of \$3,454.00 to be charged to the Property Endowment Fund."

The City Manager RECOMMENDS the foregoing report of the Director of Finance be approved.

CONSIDERATION

2. West End Activation Program

The Medical Health Officer reports as follows:

"City Council, at its meeting of December 9, 1975, approved of:

- (a) the continued establishment of a temporary part-time position of Coordinator of Volunteers (Activation Therapist) for the West End area for six (6) half-days per week for three months from January 1, 1976 to March 31, 1976, at a total cost of \$2,521.00 — 50% of which will be C.A.P. sharing.
- (b) the Provincial Government be requested to continue to contribute 25% of the total cost of the program i.e. \$630.25; and
- (c) the part-time position of Activation Therapist (equated to pay grade 22 of Coordinator of Volunteers) be hired on the establishment of the Social Planning Department and seconded to the Health Department for incorporation into the existing Volunteer Service Program.

As a result of Council's decision Mrs. Susan Ezzy was again employed as a part-time Coordinator of Volunteers (Activation Therapist) for the West End area as from January 2, 1976.

I. Implementation of Program

- (a) Planning and Initial Contacts

Several discussions were held with Jane Glen of the West End Recreation Association with regard to the continuation of the program at St. Paul's Church, 1130 Jervis Street. Since West End Recreation assume the financial responsibility of the rental of the provided space (about \$450.00 per month), it was decided that in the West End Recreation Bulletin and in any announcements of that particular location, both the Vancouver City Health Department and the West End Recreation Association would be listed as sponsors. Participants at St. Paul's will be asked to join the Recreation Association for a fee of \$1.00, taken by the Association — classes to be held on Mondays and Thursdays at 11:00 a.m.



Clause #2 continued:

- (b) With the completion of Sunset Towers a wonderful opportunity to reach many Seniors developed in the West End. A meeting held with Meg MacGregor, Community Relations Manager for the new complex, early in December established the fact of the suitability of such a program for the Towers. The third floor lounge provides an ideal space, large enough to handle a twenty-five to thirty member group.  
The program proposed in December began in January. Residents were informed of the program by personalized invitations. Following an initial demonstration and registration four classes per week are held at 9:15 a.m. and 2:30 p.m. on Mondays and Thursdays i.e. 2 classes for 2 sessions/week.
- (c) A need has arisen for a special class to be held on Tuesday afternoons at 2:30 p.m., at 1655 Robson Street. This class consists of people who are more severely handicapped and limited to non-ambulatory activities, as well as referrals from the West End office. 1 class for 1 session a week.

II. Statistical Data

Sept. - Dec. 1975

Attendance figures fluctuated as some people attended irregularly. Regular attendance figures (10 or more times)

St. Paul's Church	11 people	1 class 2 x week
Robson Street	20 people	2 classes 2 x week
<u>Total</u>		<u>31 people</u>

Jan. - March 1976

Classes began Jan. 19/76 and have been operating 6 weeks.

St. Paul's Church	10 - 12 people in 1 class 2 x week
Sunset Towers a.m. class	20 - 23 people in 1 class 2 x week
p.m. class	10 - 15 people in 1 class 2 x week
Robson Street C.V.A. patients and more severely handicapped	8 people 1 class 1 x week
These include referrals 1 - from G.F. Strong; 1 - from V.G.H. Rehab. Unit	
<u>Total</u>	<u>55 people at present time</u>

Based on 55 people attending = \$46 per person  
for 12 week course of 2 session/per week.  
This amounts to slightly less than \$2.00 per session.

III. Further Evaluations

(a) September - December 1975 part of program

The same subjective self answer questionnaires were used. Twenty-four questionnaires were returned; 15 people reported noticeable improvement, 1 report was illegible and 2 people reported no changes. The second video-tape planned for this session through the help of U.B.C. staff had to be cancelled owing to the strike at U.B.C.

(b) January - March 1976 part of the program

The same self answer questionnaire will again be used at the end of March. Studies showing a class in the early and later phases of the program will be made.

IV. Exploration of possibilities of securing new funding

An application has been made to Human Resources through the West End Community Resource Board on February 12/76. Unofficial information indicates that chances of obtaining funding from this source are poor, at this time.

However, in view of the success of the existing program, it is considered that funding of the activation therapy program for Seniors should be continued on a permanent basis (at the present level of service).

Clause #2 continued:

The estimated costs from April 1, 1976 to December 31, 1976 are:

	<u>April 1, 1976 to Dec. 31, 1976</u>
Coordinator of Volunteers (Activation Therapist)	
6 - $\frac{1}{2}$ days per week at \$31.03 per half day - P.G. 22	\$7,262.00
Supplies	<u>300.00</u>
TOTAL	\$7,562.00
Less: C.A.P. Sharing (50%)	<u>3,781.00</u>
City Share	<u>\$3,781.00</u>

The Comptroller of Budgets advises as follows:

a) Cost Sharing

Both Canada Assistance Plan and Provincial Cost sharing have been applied for but no confirmation has been received to date. Therefore, the City should be prepared to fund the total of any approved level of expenditure.

b) Although City Council March 5, 1974 approved the temporary programme for the period March through August, 1974, the programme did not get underway until February, 1975, for the six month period February through April, and September through November, for a total of six months. City Council December 9, 1975 approved the temporary continuation of the programme for the period January through March, 1976. The latest report dated April, 1976 is to continue the programme on a permanent basis.

c) The source of funding in the amount of \$7,562 for the period April, 1976 to December 31, 1976 will, if this report is approved, be Contingency Reserve.

The total recurring cost at 1976 rates will be \$10,082.

The Medical Health Officer recommends as follows:

- (a) The establishment of a part-time position of Coordinator of Volunteers (Activation Therapist) on a permanent basis, for the West End area for six (6) half days per week, from April 1, 1976 at a total cost of \$7,562.00 for the period April 1, 1976 to December 31, 1976.
- (b) The Health Department should also include the costs of the Coordinator of Volunteers (Activation Therapist) in their Budget in 1977 and subsequent years.

The City Manager submits the foregoing recommendations of the Medical Health Officer for CONSIDERATION.

RECOMMENDATION

3. Investment Matters (Various Funds) February 1976

The Director of Finance reports as follows:

- "(a) Security Transactions during the month of February 1976.
- (b) Summary of Securities held by the General and Capital Accounts.

(a) SECURITY TRANSACTIONS DURING THE MONTH OF FEBRUARY 1976

1. GENERAL AND CAPITAL ACCOUNT TRANSACTIONS (PURCHASES)

Type of Security	Maturity Date	Maturity Value	Cost	Term Days	Annual Yield %
Chartered Bank Deposit Receipts and Government Notes					
Canadian Imperial Bank of Commerce	Feb 27/76	\$ 1,919,887.61	\$ 1,908,060.25	25	9.05
Bank of British Columbia	Mar 16/76	1,010,379.18	1,000,000.00	42	9.02
B.C. Hydro and Power Authority	Feb 16/76	1,003,223.29	1,000,000.00	13	9.05
Bank of British Columbia	Mar 2/76	1,006,919.45	1,000,000.00	28	9.02
Bank of British Columbia	Mar 17/76	1,010,661.64	1,000,000.00	43	9.05
Canadian Imperial Bank of Commerce	Apr 20/76	2,038,183.56	2,000,000.00	77	9.05
Bank of British Columbia	Apr 2/76	2,029,160.55	2,000,000.00	59	9.02
Canadian Imperial Bank of Commerce	May 14/76	2,050,084.93	2,000,000.00	101	9.05
Mercantile Bank of Canada	May 3/76	1,000,000.00	978,054.10	90	9.10
Greater Vancouver Water District	Feb 13/76	995,081.15	992,620.00	10	9.05
Bank of Montreal	Feb 4/76	2,000,328.77	2,000,000.00	1	6.00
Bank of Montreal	Feb 4/76	1,000,164.38	1,000,000.00	1	6.00
Canadian Imperial Bank of Commerce	May 28/76	1,028,265.75	1,000,000.00	114	9.05
Canadian Imperial Bank of Commerce	Aug 13/76	4,193,616.44	4,000,000.00	191	9.25
Canadian Imperial Bank of Commerce	Jul 15/76	2,081,221.92	2,000,000.00	162	9.15
Royal Bank of Canada	Apr 15/76	1,017,506.85	1,000,000.00	71	9.00
Bank of British Columbia	Mar 15/76	2,019,747.95	2,000,000.00	40	9.01
Bank of British Columbia	Feb 23/76	1,506,768.49	1,500,000.00	18	9.15
Bank of British Columbia	Mar 31/76	2,027,575.34	2,000,000.00	55	9.15
Bank of British Columbia	May 14/76	2,049,527.12	2,000,000.00	99	9.13
Bank of Canada	Feb 6/76	500,125.34	500,000.00	1	9.15
Toronto Dominion Bank	Feb 6/76	500,125.34	500,000.00	1	9.15
Mercantile Bank of Canada	Apr 30/76	1,000,000.00	979,376.80	84	9.15
Bank of British Columbia	Feb 10/76	3,002,909.59	3,000,000.00	4	8.85
Royal Bank of Canada	Feb 9/76	1,501,017.12	1,500,000.00	3	8.25
Bank of British Columbia	Feb 17/76	1,502,991.78	1,500,000.00	8	9.10
Bank of British Columbia	May 18/76	2,049,456.44	2,000,000.00	98	9.21
B.C. Hydro and Power Authority	Feb 25/76	1,003,764.38	1,000,000.00	15	9.16
Greater Vancouver Sewerage and Drainage District	Feb 25/76	500,000.00	498,124.87	15	9.16
Bank of Montreal	Feb 12/76	1,000,136.99	1,000,000.00	1	5.00
Mercantile Bank of Canada	Jun 15/76	1,547,136.99	1,500,000.00	124	9.25
Toronto Dominion Bank	Feb 16/76	500,339.04	500,000.00	3	8.25
Mercantile Bank of Canada	Jul 15/76	3,112,668.49	3,000,000.00	149	9.20
Bank of Montreal	Mar 2/76	1,502,958.90	1,500,000.00	8	9.00
Bank of British Columbia	May 14/76	1,019,553.42	1,000,000.00	78	9.15
Mercantile Bank of Canada	May 14/76	2,039,027.40	2,000,000.00	77	9.25
		<u>\$55,270,515.59</u>	<u>\$54,356,236.02</u>		

Clause #3 continued:

2. SINKING FUND TRANSACTIONS (PURCHASES)

Type of Security	Maturity Date	Maturity Value	Price	Cost	Term Yrs/mos.	Yield %
Debentures						
City of Van. 5.75%	Oct 15/77	\$10,000.00	94.97	\$ 9,497.00	1/8	9.00
City of Van. 10.00%	Dec 16/94	50,000.00	95.75	47,875.00	18/10	10.52
City of Van. 8.00%	Apr 2/93	25,000.00	81.65	20,412.50	17/2	10.30
		<u>\$85,000.00</u>		<u>\$77,784.50</u>		

Chartered Bank Deposit Receipts & Government Notes					Term Days	
Canadian Imperial Bank of Commerce	Jun 1/76	\$1,029,505.48		\$1,000,000.00	119	9.05
		<u>\$1,114,505.48</u>		<u>\$1,077,784.50</u>		

3. CEMETARY CARE FUND (PURCHASES)

Debentures						
City of Van. 4.5%	Jan 15/77	\$ 7,000.00	95.68	\$ 6,697.60	-/11	9.35
City of Van. 4.5%	Jan 15/78	7,000.00	91.53	6,407.10	1/11	9.35
City of Van. 4.5%	Jan 15/79	7,000.00	87.74	6,141.80	2/11	9.35
City of Van. 5.5%	Mar 1/78	1,000.00	92.60	926.00	2/1	9.50
		<u>\$22,000.00</u>		<u>\$20,172.50</u>		

(b) SUMMARY OF SECURITIES HELD IN GENERAL & CAPITAL ACCOUNTS ONLY - AS AT FEBRUARY 29, 1976

Type of Security	Par or Maturity Value	Cash or Book Value
Short Term		
Chartered Bank Deposit Receipts & Government Notes."	<u>\$75,505,132.65</u>	<u>\$73,585,487.50</u>

The City Manager RECOMMENDS that the foregoing report of the Director of Finance be approved.

4. 1976 Basic Capital Budgets - Streets, Lighting and Communications

The City Engineer and Director of Finance report as follows:

- "Council, on 16 December, 1975 approved recommendations of the Standing Committee on Finance and Administration on the 1976 Capital Program on a 'Pay As You Go' basis, including:
- '(e) That the 1976 Basic Capital Budget recommended in the Special Committee's report and the sources of funds . . . . . be recommended for approval at an early Council meeting in 1976.' and
  - '(f) That each department and Board be required to submit the specific details of how they propose to spend their allocated capital funds.'

The Council approval referred to in (e) was given on 13 January, 1976.

Clause #4 continued:

Proposed Programs

The Budget referred to in (e) allocated the sum of \$4 million to three Engineering programs - Streets, Lighting and Communications. In pursuing (f) this sum has been divided among the three programs in proportion to what would have been provided had the 1976-80 Capital Plan been approved, giving:

Streets	\$3,535,000
Lighting	229,000
Communications	236,000
	<hr/>
	\$4,000,000

The reductions and adjustments made within the three programs are:

Streets:

Arterial street paving has been much reduced, to cover only the Smithe-Nelson Couplet and the paving of Melville Street. These (along with the South By-Pass) are the top priorities in implementing the Downtown Transportation Plan. Left-turn Bays and Flares are effective use of funds because the intersections govern the capacity of the arterial grid. This item has been slightly increased. Work on the B.N.I. (Grandview cut) Bridges has been deferred. A report will be advanced on negotiating this year with a view to commencing work early in 1977. Smaller cuts have been made in other items.

The 1976-1980 Plan would have provided only about 40% of the funds needed to honour the petitions received and the difference would have been submitted as Supplementary Capital each year. In the present situation, this is not possible. We are proposing to find enough money for most of the petitions by using up funds for the petition programs at about double the rate provided for in the 1976-1980 Plan. In terms of that plan, therefore, funds for these programs will run out in 1978. The amounts for the three petition programs (Local Residential Streets, Residential Lanes and Sidewalks) have been allocated to honour petitions to a common priority list, based on date of submission.

Lighting:

Reductions have been made both in Local Improvement and in Other Lighting, rather less in the latter to fit the size of projects. Undergrounding is paced by B.C. Hydro and the B.C. Telephone programs and is not reduced.

Communications:

The reduction has been made in the items for the Cable Carrier System. This is equipment to increase the capacity of circuits to serve additional Fire and Police radios and the Fire Dispatch System. The reduced plan will meet present needs but will require continued renting of some B.C. Telephone circuits.

Project Detail:

The proposed programs within these amounts are set out in the usual Capital Budget format in the 'Project Detail' distributed to the Members of Council.

Some of the projects are specific and approval of this report will be authority to proceed with these. Others are less specific and it is noted in the Project Detail that specific items will be advanced for approval from time to time in accordance with prescribed procedures.

We RECOMMEND that the 1976 Basic Capital Programs for Streets, Lighting and Communications, totalling \$4,000,000 be approved, subject to specific items being advanced for later approval as noted in the Project Detail."

The City Manager RECOMMENDS that the above report of the City Engineer and Director of Finance be approved.

5. New City Pound

The Director of Permits and Licenses reports as follows:

"On November 5, 1974 Council approved a proposed new City Pound at a preliminary cost estimate of \$443,000. This budget figure was based on replacing the present old buildings with new facilities to meet present needs. The existing buildings would be demolished with the exception of a structure built in 1950 containing ten kennels. The total area of the new building would be approximately 7,500 sq.ft. and required the purchase of an additional 9,000 sq.ft. of adjacent City-Owned property at \$110,000.

On March 27, 1975 Council approved the appointment of John Keith-King and Associates to prepare a detailed proposal for a new City Pound. Meetings were held with the Architect and the Pound representatives and a general program of requirements was agreed upon. The Architect documented the program on June 4, 1975 when he indicated that a facility could be provided within the funds available, and was instructed to develop his preliminary sketch scheme.

On October 20, 1975 the Architect presented his completed design for final approval. Drawings and a model of the proposal may be viewed in the City Clerk's Office. The floor area of his proposed structure is approximately 12,764 sq.ft., substantially above the agreed program. We requested a cost breakdown of the building and site development which was received on January 15, 1976. When additional costs of the site, consultant fees, etc. are added, the total cost of the project is estimated at \$761,460 as compared to the budget of \$443,000.

In light of the difference between the Architect's estimate and the budget, it was felt that we should investigate the possibility of a less costly alternative, if such existed. The Construction and Maintenance Division therefore proceeded to carry out a detailed analysis of the project, based on the knowledge gained over the previous year.

The analysis showed that our first program was inadequate, and costs of kennel construction are higher than were first anticipated. It is also apparent that the plan to reuse any of the existing kennels as originally planned is too restrictive in achieving a workable plan and should not be pursued.

In examining means of decreasing costs it was apparent that substantial savings might be achieved if we did not build at the existing location for the following reasons:

- a) It is a steeply sloping site and requires substantial circulation space in the plan to adapt the function of the Pound to the site.
- b) The difficult site incurs high site development costs for the required off-street parking of public and pound vehicles.
- c) The need to phase construction to allow the continued operation of the Pound will add substantial costs for difficult excavation procedures, extended overhead costs, etc.

With the help of the Property and Insurance Division other suitably located properties were investigated. A City-Owned parcel of land at the corner of Raymur and Malkin appears to be ideally suited for the Pound operation.

It is an M-2 District and has good access. It is a level site which agrees with the functional requirements of the Pound and will allow uninterrupted operation of the existing facility during construction. In addition, it is noted that the location is further from residential areas than the present Pound, and will consequently be subject to fewer complaints with regard of offensive noise.

The Supervisor of Property and Insurance has advised that the estimated market value of the Raymur/Malkin site is \$ 52,500. However, this cost may be offset by the sale of the present Pound site when vacated, at approximately \$134,300, leaving a net property cost of \$18,200.

Clause #5 continued:

The proposed parcel, described as the westerly 125 ft. of Lot 3, Lot 1, D.L.'s 181, 196 & 2037 and Lots 6 & 7, Block 117, D.L.'s 181 & 196 comprise a total area of approximately 19,500 sq.ft. subject to survey and re-subdivision. A plan showing both properties is attached to this report. It is recommended that Council set aside this parcel for the Pound.

In order to determine that the property was of adequate size, the Construction and Maintenance Division developed a sketch scheme for the site. It is based on the program developed with the Architect, but reduced in area from his proposal; however, it still provides for all the basic needs and has the agreement of the Pound authorities.

Following is a revised budget for the project with comparative figures for the original proposal approved by Council and the Architect's submission for the existing site at 333 East 2nd Avenue.

	<u>Previously Approved</u>	<u>Architect's Proposal</u>	<u>Revised Estimate</u>
Land -	\$ 110,000	\$ 110,000	\$ 118,200 (Net Cost)
New Buildings (including incinerator)	236,000	510,560	368,500
Site Development, including demolition of buildings at existing site.	55,000	73,000	58,650
Consultants' Fees	23,000	48,900	36,300
Furniture	16,000	16,000	16,000
Telephone & Communication	<u>3,000</u>	<u>3,000</u>	<u>3,000</u>
	\$ 443,000	\$ 761,460	\$ 600,650
Additional funds required . . . . \$157,650			

The Architect would prefer that his design for the existing property be pursued, however, he would be willing to develop the new proposal.

The Director of Finance advises that if the following recommendations are approved, funds will be provided in the 1976 Supplementary Capital Budget.

It is recommended that Council:

- 1) Direct the Supervisor of Property & Insurance to proceed with the survey and re-subdivision of the parcel of land at the north east corner of Raymur & Malkin for a Pound site and transfer the site to the Pound for the sum of \$252,500, the proceeds from the same of the old site to be applied against this sum.
- 2) Approve the preliminary budget for the City Pound as revised to \$600,650, the additional funds in the amount of \$157,650 to be provided in the 1976 Supplementary Capital.
- 3) Approve the demolition of the old Pound upon completion of the new facilities and place the land on the market."

The City Manager RECOMMENDS the foregoing report of the Director of Permits and Licenses be approved.

Cont'd . . .

RECOMMENDATION AND CONSIDERATION

6. Vancouver Park Board - 1975 Capital Overexpenditures and 1976 Capital Budget

The following report has been received from the Director of Finance.

"1. 1975 Park Board Capital Overexpenditures

The City's Internal Auditor and the Park Board Director of Financial Services have reviewed the Park Board's capital position as at December 31st, 1975 and have found the following situation.

Parks Development Funds underexpended (available for reallocation)	\$ 120,954.21
Vancouver Aquatic Centre overexpended	(21,117.36)
Community Centre Development overexpended	(19,359.45)
Indoor Pools overexpended	(9,891.65)
Community Ice Rinks overexpended	(47,638.90)
VanDusen Botanical Gardens overexpended	(244,838.38)
Net overexpenditure to be funded	<u>\$(221,891.53)</u>

As of December 31st, 1975 the Park Board has other capital funds of \$1,867,120.39 that are allocated to specific projects and considered unavailable to offset the above overexpenditure. The Park Development Funds in the above list (\$120,954.21) are available to assist in covering the overexpenditure.

The above situation has been reviewed with the Superintendent of the Park Board and he agrees with the financial position shown.

Capital overexpenditures require funding and should have been funded as they occurred and at the very least before the end of the year. However, the information was not available and the work involved in determining exactly the size of the overexpenditures was such that they could not be dealt with before the City's books were closed. They must therefore be dealt with in 1976 and the necessary funds provided.

The available Parks Development Funds and overexpenditures of Community Centre Development and Indoor Pool Funds as shown above are net figures of several projects with both over and underexpenditures in each section. In regard to these uncleared balances I would recommend that offsetting reallocations be approved in each section to clear the balances for all completed projects.

It is my recommendation that the following sources of funds be used to cover the \$221,891.53 net overexpenditure then remaining:

1. Vanier Park 1976 expenditures included in the above, to be funded from 1976 capital funds.	\$ 11,000
2. Refund to Park Board of federal forgiveness earned on parks development projects	134,000
3. Reallocation of Bobolink/Fraserview Community Hall proceeds from fire insurance	74,500
4. First charge against 1976 basic capital funds available to the Parks Board	<u>2,400</u>
TOTAL	<u>\$221,900</u>

The above figures need final small corrections and can be approved on the basis that the adjustments will be small and subject to the approval of the Director of Finance.



Clause #6 continued:

Some of these transfers will require Council to pass varying or diverting bylaws because of the Charter requirement regarding changing the use of borrowed funds.

It should be noted that on July 21, 1975 the Vancouver Parks Board resolved, under the subject heading VanDusen Botanical Gardens - Need for Capital Funds, "that the Board approve a temporary freeze on funds in account 57/510-Bobolink/Fraserview Community Hall replacement in the amount of \$74,673."

2. 1975 Winter Capital Project Work

The Park Board had various Winter Capital Project work underway in 1975 under the federal program wherein the City could generate forgiveness of some of the cost and also receive financing for the capital costs, at less than market interest rates.

The Park Board, through using ineligible staff and also failing to require their contractors to keep proper records, caused the City to lose approximately \$78,500 in federal forgiveness. Parks staff had been previously aware of these problems as they also occurred in 1974 and they should have been able to avoid the problem in 1975. The loan from the federal government that the City was able to obtain was also less than anticipated.

3. 1976 Capital Budget - Park Board

On January 13th, 1976 Council approved the 1976 Capital Program on a "pay-as-you-go" basis. This included funds for the Park Board as follows:

Parks Acquisition	\$ 250,000
Parks Development	\$ 750,000
Community Recreation Facilities	\$ 500,000
TOTAL	\$1,500,000

Council on December 11th, 1975 when first considering the pay-as-you-go 1976 Capital Program also requested that each Department and Board be required to submit the specific details of how they proposed to spend their allocated capital funds, and further, that the Park Board be directed to not commit any 1976 City capital funds to the VanDusen Botanical Gardens without specific Council approval.

The Vancouver Park Board on February 9th, 1976 considered a report from Park Board staff recommending a 1976 capital program in the amount of \$1,500,000 with the details as follows:

"Recommended Capital Allocations for 1976"

It is recommended that items within each major category - Park Acquisition, Park Development, Community Recreation Facilities - be submitted in general sub-categories, as outlined below. This breakdown will permit optimal distribution of funds throughout the City in conjunction with a number of other capital opportunities which will be resolved in 1976 (i.e. Mount Pleasant NIP, Downtown East NIP, Cedar Cottage NIP, Kitsilano NIP, P.N.E. Rental Allocations, Strathcona Rehabilitation Fund, Jericho area land sales, Champlain Heights funding, Harbour Park funding).

Park Acquisition:

Continuation of on-going acquisition program detailed in Tables I and II, with concentration on properties available for early development. \$250,000

Clause #6 continued:

Park Development:

- Playfield improvements (e.g. Sunset, Strathcona)	\$ 75,000
- Fieldhouse improvements (e.g. Memorial South, Adanac, Oppenheimer)	\$ 80,000
- Playground development (e.g. Quilchena, George, Memorial West, Carnarvon)	\$ 40,000
- Stanley Park Zoo replacement facilities (e.g. Duck Pond extensions, Refreshment Booth replacement)	\$200,000
- Nelson Park (initial development of east half of Block 22)	\$ 75,000
- VanDusen Botanical Display Gardens	
- complete north boundary fencing along lane to replace temporary "chicken wire" fence erected for Garden Opening in 1975.	\$ 4,000
- equipment storage facility in S.W. quadrant adjacent to reservoir - to provide a minor storage and servicing area for on-site equipment	\$ 8,000
- plant propagation area - to provide area for growing plant stock on-site	\$ 4,000
- connections to provide water source to N.W. quadrant	\$ 5,000
- pedestrian lighting along link between Garden Entrance and \$1 million free Walk-in-the-Forest feature	\$15,000
- continued landscape development of N.W. quadrant to complement Walk-in-the-Forest display environs	\$25,000
- completion of paving of gravel walks in developed areas of Gardens	\$ 5,000
- initial landscape development of S.W. quadrant adjacent to reservoir area	\$14,000
- site furniture and signage	\$ 5,000
- plant materials	\$10,000
- Guelph Park (continue development: tennis courts, playground)	\$ 25,000
- Point Grey Road properties (initial development of Block 1, Lot A-13, and Block 4, Lots 22-25).	\$ 20,000
- Sunset Beach and English Bay pedestrian/cycle system improvements	\$ 65,000
- Minor new park development works (e.g. Stanley Park Seawall, Vanier Park, tennis courts - New Brighton, Langara)	\$ 45,000
- Unallocated	\$ 30,000
	<hr/>
Total:	<u>\$750,000</u>

Community Recreation Facilities:

- Percy Norman Indoor Pool improvements (renovations and improvements to changing rooms and improvements to pool lighting and accoustics in the 18 year old structure);	\$175,000
- Sunset Community Centre - improvements to 26 year old facility to include washroom and change room renovations, lower level accoustic treatment, arts and crafts space improvements.	\$100,000

Clause #6 continued:

- Kitsilano Community Centre - overall improvements to community centre in conjunction with capital funds, to be allocated from Kitsilano N.I.P. program	\$ 70,000
- Mount Pleasant Community Centre (development unexcavated area left incomplete at time of community centre construction, for purposes of exercise/craft activities)	\$ 30,000
- Minor facility improvements (e.g. Camp Capilano, Templeton Pool equipment, lighting and heating improvements in board facilities)	\$ 75,000
- Unallocated	\$ 50,000
Total:	<u>\$500,000"</u>

Two or three of these items have already either been approved by Council or are in the process of being reported to Council for approval prior to Council dealing with the Parks Board 1976 Capital Budget as a whole.

The amount of the overexpenditure (\$2,400) remaining to be covered under section 1 of this report should be a first charge against the \$1,500,000 available to the Parks Board for 1976 and it is recommended that the Park Board advise the Director of Finance as to which item should be modified by this amount. Subject to this recommendation, Council should consider the Parks Board submitted capital program for approval or otherwise.

Recommendations

1. That the individual project over and underexpenditures and the remaining \$221,891.53 net overexpenditure dealt with in section 1 be covered on the basis recommended in section 1 and the necessary reallocations of capital and other funds be approved.
2. That the Park Board be instructed to advise the Director of Finance as to which 1976 capital budget item should be reduced by approximately \$2,400 in order to provide for the balance of the overexpenditures.
3. That the Director of Finance and the Director of Legal Services prepare any necessary varying or diverting bylaws for Council action.

Consideration

That Council consider the requested Park Board capital budget recognizing that the total is within the amount approved by Council in January, 1976, and determine whether or not they approve of the foregoing specific items."

The City Manager RECOMMENDS the recommendations of the Director of Finance and submits the Parks Board requested 1976 Basic Capital Program for Council CONSIDERATION.

FOR COUNCIL ACTION SEE PAGE(S) 703, 704-5

PERSONNEL MATTERS

CONSIDERATION

1. Request for Leave of Absence  
Mr. J. B. Winsor

The Director of Planning reports as follows:

"John Winsor, Senior Planner with responsibility for the Downtown area, is a competitive sailor who has represented Canada in world and international championships.

He is a member of Canada's National Sailing Team currently competing in the International 470 Class.

His goal for 1976 is to compete in the Olympic Trials and, if selected by the Trial Jury, to sail in the 1976 Olympic Games.

Because Mr. Winsor has used his 1976 vacation entitlement to compete in training regattas, he will require 3 weeks leave of absence to attend the Olympic Trials, (1 week for preparation, May 31 - June 4, and 2 weeks for the Trials, June 7th - 18th).

I consider that the City should encourage employees who aspire to Olympic competition, and that, in view of the considerable individual financial costs involved, Mr. Winsor should be granted 2 weeks of leave of absence with pay to cover the period of the Olympic Trials. I have granted Mr. Winsor leave of absence without pay for the week of preparations prior to the Trials.

In considering this request, Council should be aware that if Mr. Winsor is selected to compete in the Olympic Games, a further 15 days leave with pay may be requested.

It is therefore recommended that Mr. J. B. Winsor be granted 10 days leave of absence with pay to attend the Olympic sailing trials June 7 - June 18, 1976.

The City Clerk advises that on previous occasions employees have been granted leave of absence with pay as follows:

- |               |  |             |
|---------------|--|-------------|
| October, 1970 | - World Handball Championship in Dublin, Eire. Leave with pay for seven working shifts for Fireman R. Wilson   | - Approved  |
| January 1971  | - Olympics and Pan-American Games<br>Two weeks leave with pay for Mr. Neil Ellett.                             | - Approved  |
| June 1972     | - 1972 Olympic Games - Munich, Germany<br>Leave with pay - August 15th to September 12 for Lieutenant B. Lowes | - Approved  |
| July 1972     | - World Cup trials<br>Leave with pay - August 23 - September 8, for Mr. Neil Ellett                            | - Approved" |

The City Manager submits the foregoing report of the Director of Planning for the CONSIDERATION of Council.

2. Request for attendance of Dr. H.L. Bryson  
at Canadian Symposium on Pets and Societies

The Director of Permits and Licenses reports as follows :

"The Canadian Veterinary Medical Association and the Canadian Federation of Humane Societies are jointly sponsoring a Canadian Symposium on Pets and Society. The conference will be held in Toronto on June 23, 24 and 25, 1976.

Subjects on animal control and the effect of pets in large urban cities will be discussed, e.g. the problems of pets running at large, the increasing number of pet population, the irresponsible pet ownership and the cost to the Society of damages created by "fouled" parks and side walks will be discussed, along with other subjects related to the administration of animal control in an urban society.

I have been invited by the sponsors of this Symposium to attend this conference and I suggest that attendance will be of benefit to the Department.

If Council approves attendance at the conference, four days absence with pay would be required. In addition, the cost of air fare, registration, accommodation and other expenses would require approximately \$600.00

This conference is in addition to those presently scheduled this year and, therefore, no funds have been provided in our 1976 Budget. If approved, funds must be obtained from Contingency Reserve. The Comptroller of Accounts states that funds are available in this account.

It is therefore requested that the Director of the Permits and Licenses Department, Dr. H. L. Bryson, be granted permission to attend the Canadian Symposium on Pets and Society to be held in Toronto on June 23, 24 and 25, 1976, at an estimated cost of \$600.00, such funds to be provided from the Contingency Reserve."

The City Manager submits the foregoing report of the Director of Permits and Licenses for the CONSIDERATION of City Council.

RECOMMENDATION

3. Revisions to Regulations -  
Workers' Compensation Board

The City Engineer reports as follows:-

"The Workers' Compensation Board recently distributed an extensive set of proposed revisions to their Industrial Health and Safety Regulations. Some of these proposals have major cost implications for the City and other municipalities. The Engineering Department has prepared and submitted a brief relating to the impact of these changes on its operations. Our brief notes that many of the proposed regulations are inappropriate in the context of a multi function civic operation, and that as a result our operating costs are expected to rise in the order of \$500,000 annually. This is a little less than double the amount the Workers' Compensation Board pays out annually to our staff for work related illness and injury.

Manager's Report, April 23, 1976.....(PERSONNEL - 3)

Clause #3 (Cont'd)

If the proposed regulations would achieve a meaningful reduction in the amount and severity of occupational injury in our operation, we would support them enthusiastically. However, it is our opinion they will not. We have reviewed two years of detailed accident history to assess whether these will have a significant beneficial effect; based on this review, we estimate that 1 - 2 accidents per year might be eliminated. This does not seem cost effective, particularly in view of our present austerity program.

A copy of our brief is on file in the City Engineer's office; we will be supporting it at the public hearings on the regulation changes. In view of the high costs associated with these changes, it seems appropriate to us that Council consider communicating directly with the Workers' Compensation Board to express concern over the proposals.

The City Engineer RECOMMENDS that City Council adopt a resolution requesting the Workers' Compensation Board to reconsider those regulation changes noted in the Engineering Department's brief to the Board."

The City Manager RECOMMENDS that the above report of the City Engineer be approved.

FOR COUNCIL ACTION SEE PAGE(S) 706

PROPERTY MATTERS

RECOMMENDATIONS

1. Right-of-Way Agreement over Portion of Parcel I, Block 279, D.L. 526, & Lot 13, False Creek, Plan 16003

The Supervisor of Property and Insurance reports as follows:-

"The above-mentioned property is a parking lot used jointly by tenants of the Heather Street Marina and by Johnston Terminals Ltd. for employee parking. Walkem Machinery & Equipment Ltd. occupy property to the East of the parking lot and one of their functions on this site is to rebuild heavy equipment used in the logging industry. Some of this equipment is oversize and after rebuilding has been moved under its own power through City land formerly leased to Johnston Terminals Ltd. and loaded onto barges at Johnston Terminals Barge ramp. This route is no longer available as the land is now under development for housing.

Walkem Machinery & Equipment Ltd. have now received permission from B.C. Hydro to move this equipment over the C.P. Rail Right-of-Way, operated by B.C. Hydro and the Johnston Terminals Ltd. spur track to the barge loading ramp on the creek.

Walkem Machinery & Equipment Ltd. have requested an easement through the Heather Marina Parking lot to enable them to get to the Railway Right-of-Way. Walkem Machinery & Equipment Ltd. have agreed to the following terms and conditions:

1. The term of the right-of-way to run concurrently with the license to occupy granted to Johnston Terminals Ltd., that is until November 30th, 1978, and month-to-month thereafter.
2. Provide gates in the chain link fence, at their expense, to the satisfaction of the Supervisor of Property and Insurance.
3. The right-of-way through the parking lot to be 16' wide.
4. The City to be notified 48 hours prior to use of the right-of-way and restricted to use 12 times per year.
5. To indemnify and save harmless the City from all damages or costs caused by their use of the easement.
6. To pay rent of \$12.00 per annum for the right-of-way and the sum of \$75.00 for the cost of preparing the right-of-way agreement.

The Supervisor of Property and Insurance RECOMMENDS

That the City enter into an agreement with Walkem Machinery and Equipment Ltd., on the foregoing basis; the agreement to be drawn to the satisfaction of the Director of Legal Services."

The City Manager RECOMMENDS that the foregoing recommendation of the Supervisor of Property and Insurance be approved.

Manager's Report, April 23, 1976 . . . . . (PROPERTIES-2)

2. Rental Review - Lease to Sauder Industries Limited - S/S False Creek, West of Main Street

The Acting Supervisor of Property and Insurance reports as follows:

"The Lots 44 to 49 and A, D.L. 2037 and 2064, situated S/S False Creek, west of Main Street, are under a long term lease agreement to Sauder Industries Limited, which agreement terminates in December, 1988. The lease agreement covers five separate parcels with rental reviews occurring at various periods during the term. Parcels 4 and 5 are subject to review on February 1st, 1976 and Sauder Industries Limited have now confirmed their acceptance of the following increases as recommended by the Acting Supervisor of Property and Insurance:

- (1) Parcel 4 comprising 16,740 square feet to be increased from \$860.00 per annum to \$6,696.00 per annum.
- (2) Parcel 5 comprising 45,335 square feet of land plus 46,165 square feet of water to be increased from \$2,025.00 per annum to \$27,367.00 per annum.

Although the increases are substantial, they only reflect the increase in property values over the past 5 years and the market values used for calculations are in line with adjacent City leases. The above amounts do not include taxes which are billed separately by the Tax Department. The increases are considered to be fair and reasonable for the properties involved.

RECOMMENDED that the rental of Parcel 4 be increased to \$6,696.00 per annum and Parcel 5 be increased to \$27,367.00 per annum. Both rentals to be effective as of February 1st, 1976 for the ensuing 5 year term."

The City Manager RECOMMENDS that the foregoing recommendation of the Acting Supervisor of Property and Insurance be approved.

3. Establishment for Road Purposes - East 7' of Lots 1 & 2, etc. - S/W Corner of 22nd Avenue and Victoria

The Supervisor of Property & Insurance reports as follows:

"Lots 1 & 2 of Lots 9 to 13, Block 16, D.L. 352, Plan 1344, situated S.W. Corner of 22nd Avenue and Victoria Drive were purchased in November 1974, under the Cedar Cottage Neighbourhood Improvement Program and it is anticipated these lots will be ready for marketing at an early date.

The East 7 feet of each lot are within an established building line for the future widening of Victoria Drive and it would be appropriate to formally establish these strips prior to the sale of the lots. It is therefore Recommended that:

the east 7 feet of Lots 1 & 2 of Lots 9 to 13, Block 16, D.L. 352, Plan 1344, be established for road purposes and that the Formal Resolution establishing the same and submitted concurrently with this report be passed by Council."

The City Manager RECOMMENDS that the foregoing recommendation of the Supervisor of Property & Insurance be approved.



4. Sale Date Extension Request -  
Villa Cathay Care Home Society  
Location: South side of Union  
between Campbell and Raymur Avenues

The Acting Supervisor of Property & Insurance reports as follows:

"On October 22nd, 1974, City Council approved the sale of the easterly portion of Blocks 97 and 98, D.L. 181, to the Villa Cathay Care Home Society, subject to conditions previously approved in principal and subject to the resubdivision of the property to create the site. The date of sale was to be the date of issuance of the development permit or 120 days from the date of Council's approval, being February 20th, 1975.

The resubdivision of the site was considerably delayed as it was necessary for the City to acquire title to a portion of roadway by formally expropriating and obtaining a vesting order. Hence, the subdivision plan was not registered until mid-November, 1975.

Since the site had not been created by February 20th, 1975, the sale date could not be met. For this reason, and because the Provincial Department of Housing could not make a financial commitment until the new fiscal year, the Society requested an extension to March 31st, 1976, and this was approved by Council on December 9, 1975.

By letter dated April 7, 1976, the Society have requested a further extension of the sale date from March 31st, 1976 for two months, to May 31st, 1976. Central Mortgage and Housing Corporation have indicated to the Villa Cathay Care Home Society, their willingness to give sympathetic consideration to a request for 100% mortgage loan to enable the Society to proceed with construction of a combined personal and intermediate care home. The Society feel that if this extension request is granted, it will allow them time to complete their financial arrangements.

Sale was approved for \$225,000.00 cash and a down payment of \$12,000.00 was paid in October, 1974. The balance of \$213,000.00 was due March 31st, 1976 and interest will accrue from that date at the rate of 10 $\frac{1}{2}$ %. If the sale date is extended for a further two months to May 31st, 1976, it will result in a savings to the Society of two months interest plus reduced taxes.

RECOMMENDED that the date of sale of Block 125, D.L. 181 and 2037, Plan 16060 to the Villa Cathay Care Home Society be extended from March 31st, 1976 to May 31st, 1976."

The City Manager RECOMMENDS that the foregoing recommendation of the Acting Supervisor of Property and Insurance be approved

FOR COUNCIL ACTION SEE PAGE(S) 706-7

MANAGER'S REPORT

TO: VANCOUVER CITY COUNCIL

APRIL 23, 1976

SUBJECT: DOWNTOWN TRANSPORTATION PLAN: SMITHE-NELSON COUPLET

CLASSIFICATION: RECOMMENDATION

The City Engineer reports as follows:

"The Smithe-Nelson couplet was a major and integral part of the traffic proposals developed in the course of the 1974/75 Downtown Study and recommended in the Planning Department's September, 1974 'Report for Discussion' on Downtown Vancouver planning concepts. The couplet proposal was reviewed by the Planning and Development Committee in the spring of 1975 as part of the Downtown Zoning policies, and on April 22, 1975, Council adopted 'in principle' the idea of a new traffic route through the B.C. Hydro Carrall Yards (subsequently termed the South Bypass) linking the Quebec Connector to the Smithe-Nelson couplet.

The Planning and Development Committee reviewed the Engineering Department's Downtown Transportation Plan reports of May 22 and June 10, 1975 which dealt with the details and costs of the Smithe-Nelson proposal as well as a number of other downtown street improvements. The staged implementation program for these improvements was considered by Council on July 8 and again on July 29, 1975, at which time Council considered the joint report of the City Engineer, Director of Planning and Director of Social Planning on the Downtown Transportation Plan and resolved 'that the Smithe-Nelson couplet be further considered after public discussion on the Downtown Official Development Plan in September'.

Following the public hearing of September 25, 1975, Council reconvened on September 30, 1975 and, among other things, passed a motion 'that the Downtown Guidelines (i) Planning Policies and (ii) Design Guidelines be approved'. The Smithe-Nelson couplet is shown on the Traffic and Pedestrian Streets map contained in the approved Planning Policies (see attached appendix 'A' & 'B').

The southern segment of the ring system is comprised of the South Bypass and the Smithe-Nelson couplet. The purpose of the ring system is to divert traffic to the perimeter of the downtown core and provide good access to the high density office areas in the north-west corner of the core. The South Bypass would connect the Quebec connector on new right-of-way immediately adjacent to the Georgia Viaduct to Taylor Street, Smithe Street. To reduce traffic on Pender Street and to effect the closure of the Pender/Keefer Diversion, a connection will be made to Pender Street west of Carrall. Without the South Bypass, the severe traffic congestion in this area would preclude traffic reductions in the Chinatown area.

The Smithe-Nelson couplet replaces part of the capacity lost with the elimination of traffic on Robson Street at Howe Street. Also, as part of the ring concept, it provides the perimeter link from the South Bypass to the north/south element on the west perimeter of the downtown core. The couplet can be justified in isolation from the rest of the ring system as a circulation system simply replacing capacity lost on Robson Street. This couplet can be implemented as far west as Thurlow Street without major street changes.

The B.C. Transit Authority and Engineering staff believe the couplet can be incorporated effectively into transit plans for the West End. However, discussions have not been held with the Transit authorities since September, 1975 and a separate report is being prepared on this matter for Council. This Couplet (Smithe westbound, Nelson eastbound) would permit the further de-emphasis of traffic on Robson Street east of Howe Street.

Since the closure of Robson Street at the end of May, 1975, the Engineering Department has been monitoring the changed traffic patterns. The volume of traffic on Robson Street west of Hornby Street is approximately 25% of what it was before closure at the Provincial complex. Because of the closure of Robson Street, westbound peak hour volumes on Nelson Street west of Burrard Street are 66% higher than before the closure. On an annual basis, approximately 250,000 more vehicles are going into the West End on Nelson Street. This can be reduced by the Smithe-Nelson couplet because Nelson Street east of Thurlow Street would become one-way eastbound.

The volume on Thurlow Street between Smithe-Haro and Nelson Streets will increase by 800 to 1000 vehicles in the pm pk hr as they switch from the existing Smithe E/B route to the Nelson E/B route.

The volume on Nelson between Thurlow and Burrard Streets will increase by approximately 1/3 from 900 in the pm pk hr to 1200.

Access into the West End via Nelson Street will no longer be direct because of E/B only routing of Nelson from Thurlow east. Nelson W/B at Thurlow Street would now only be served by a right-turn movement from Thurlow Street. For West End destined traffic now using Nelson W/B, the alternatives are:

- (i) use another route altogether i.e. Davie or Pacific or Beach or Robson (from Hornby west);
- (ii) use Nelson via Thurlow and the Smithe-Haro diversion.

Because the westbound termination of the couplet at Thurlow and Haro could result in additional traffic using Haro (West End local residential street) west of Thurlow, the intersection operation (signal timing, phases, lane designations) will be arranged to minimize this possible flow. Following implementation, the traffic pattern would be monitored and appropriate adjustments made to eliminate any problems.

Although there will be a certain disbenefit to West Enders desiring access into the West End via Nelson Street, there will be a benefit gained because the circuitous routing will discourage non-West End traffic from entering the West End at all using Nelson westbound.

The major impact on the West End will be the reduction of traffic on Nelson Street west of Thurlow Street to volumes below the amount even before the Robson Street closure.

ROBSON STREET: BURRARD TO BUTE

In the Downtown Guidelines, it was recommended that Robson Street between Burrard and Bute Streets be reviewed to determine its function, i.e. whether it is to be a 'pedestrian mall', 'pedestrian/transit mall' or some other appropriate facility to maintain, encourage and enhance the special pedestrian orientation of Robson Street. The role of Robson Street in this area is presently under review with a joint report from Planning and Engineering on the subject to be submitted to Council. The alterations to Smithe/Nelson as described in this report can stand independently and will not be affected by any change in the future role of Robson Street.

SMITHE-NELSON COUPLET DETAILS

- 1. Street changes: Implementation of the couplet involves the following changes illustrated in Appendix A:
  - a) Smithe Street:
    - i) reverse direction (now E/B) from Hamilton to Burrard;
    - ii) change Smithe-Haro Diversion from one-way E/B to two-way;
    - iii) install a signal at Thurlow/Smithe-Haro.
  - b) Nelson Street:
    - i) change from two-way to one-way E/B from Thurlow to Mainland;
    - ii) reconstruct part of the block between Thurlow and Burrard leaving all existing trees as illustrated in Appendix C; no road widening adjacent the trees;

- iii) rebuild between Homer and Mainland to provide curb and gutter and an improved surface;
- iv) install a traffic signal at Homer/Nelson intersection.
- c) Robson Street: implement a two-way flow on Robson Street from Granville to Cambie to accommodate the existing E/B bus route now on Smithe.
- d) Mainland Street: rebuild between Nelson and Smithe.

No changes are to be made to Nelson west of Thurlow nor to Bute from Robson to Nelson as part of this interim Smithe/Nelson couplet. However, under a separate program, long overdue improvements to West End streets east of Denman are to commence shortly.

TRANSIT

The rerouting of the existing bus service on E/B Smithe Street to eastbound on Robson Street has been discussed in some detail with the B. C. Transit Authority.

In the Transit Authority's transit plans presented to City Council last fall, a bus or rail transit service was proposed for Nelson Street. No firm conclusions were reached on this proposal. The current status of transit planning is under review by the Provincial Government in any case.

FINANCING & TIMING

The \$210,000 expenditure required to implement the Smithe-Nelson couplet has been provided in the 1976 streets basic capital funds with construction to take place this year.

The \$400,000 required to construct the link between the Quebec Connector and Taylor Street and make necessary improvements to Taylor Street has been provided in the 1976 streets basic capital funds with construction tentatively scheduled to commence this fall. Negotiations and discussions are proceeding with B.C. Hydro, C.P. Rail and Marathon Realty.

The City Engineer RECOMMENDS implementation of the Smithe/Nelson couplet as described in the foregoing report."

The City Manager RECOMMENDS that the above report of the City Engineer be approved.

FOR COUNCIL ACTION SEE PAGE(S) 703

# DISTRIBUTED TUESDAY

## MANAGER'S REPORT

April 26, 1976

TO: Vancouver City Council

SUBJECT: ENCLOSURE OF STILL CREEK

CLASSIFICATION: INFORMATION

The City Engineer reports as follows:-

### "INTRODUCTION:

The GVRD Water and Waste Committee recently considered an application from Exeter Properties to enclose a section of Still Creek to provide working space for trucks in a warehouse development they intend to build. This matter was debated at some length by the Regional Committee and the enclosure was approved by the Committee; their report will be going to the full Board for consideration. During the discussion, a strong position against the enclosure was taken by Mayors Constable and McKitka, who maintain that Vancouver should be keeping all water courses open and that a step such as this should not be taken except by specific resolution of City Council. This report was prepared at the direction of Alderman Bowers and the Mayor's office to inform Council about this situation.

### HISTORY:

The question of enclosure of Still Creek has been considered on several previous occasions. The majority of Still Creek at this time is enclosed and on previous requests for closure, the City has felt that the advantages of enclosure in the industrial zoned and developed areas were greater than any loss of aesthetic value. We have, however, been considering the question of pollution loading in Still Creek. Extensive survey work carried out in the past few years, jointly between the City and GVRD, has shown that coliform counts are reduced in the open sections of the Creek by natural aeration.

As a result of this work, we have been considering jointly with the GVRD and Burnaby, at the staff level, a policy report on Still Creek, for submission both to Burnaby and Vancouver Councils. While enclosure from the City's point of view is acceptable, we did envisage that as good neighbours to Burnaby, Council might look favourably on a policy of non-enclosure of the remaining open sections of the Creek, because of their beneficial impact on coliform counts. This report, including a recommendation that open sections of Still Creek in Vancouver be retained for pollution reasons is in the final stages of preparation.

### APPLICATION FROM EXETER PROPERTIES:

The attached plan shows the location of the Exeter Properties under consideration. Exeter Properties had discussions with the GVRD and were told that on the basis of past practice, approval for enclosure could be anticipated. The application was forwarded to the City for approval at about the time we were reaching our final conclusions on enclosure of Still Creek. The GVRD was, therefore, advised that total enclosure would not be approved by the City, pending Council consideration of the proposed new policy. Exeter Properties informed us that they were under a very tight time limitation for the completion of their facility and requested us to consider alternative proposals. Since our only concern about the enclosure of Still Creek is from a pollution viewpoint, rather than an aesthetic viewpoint, we saw no reason to withhold approval for a partial enclosure of the Creek, using an open deck surface which would permit vehicles to manoeuvre to service the proposed warehouse while retaining natural aeration. It is this proposal, which we felt to be reasonable during this transition period, which was considered by the Water and Waste Committee.

"SCENIC" CONSIDERATIONS:

The last request for enclosure, prior to Exeter Properties application, was discussed with Planning Department staff (in 1975). At that time, the Planning Department agreed that there was no reason to oppose the application. The remaining sections of Still Creek are in industrial zoned and developed areas; the Creek is basically an open ditch, with limited access, which does not provide a real opportunity in our view for environmental improvement."

The City Manager submits this report to Council for INFORMATION.

FOR COUNCIL ACTION SEE PAGE(S) 207

I

PART REPORT TO COUNCIL  
STANDING COMMITTEE OF COUNCIL  
ON  
HOUSING AND ENVIRONMENT

April 8, 1976

A meeting of the Housing and Environment Committee was held on Thursday, April 8, 1976, at 1:30 p.m. in the No. 1 Committee Room, Third Floor, City Hall.

PRESENT: Alderman Harcourt, Chairman  
Alderman Bird  
Alderman Rankin

ABSENT: Alderman Boyce  
Alderman Cowie

CLERK: J. Thomas

The Minutes of the meeting of March 25, 1976, were adopted.

RECOMMENDATIONS:

1. Demolition of Buildings: Downtown Eastside

Mr. Bruce Eriksen, President, Downtown Eastside Residents' Association, addressed the Committee in support of his communication dated March 10, 1976, requesting nine vacant buildings in the downtown core area be declared unsafe and the Committee recommend to Council that they be demolished.

The premises referred to by D.E.R.A. were:

420 East Hastings	172 East Cordova
420 East Cordova	30½ East Hastings
522 Richards	53 West Hastings
445 Gore (East Hotel)	207 Union
24 Water	

Mr. Eriksen made particular reference to the East Hotel, 445 Gore Avenue, and advised the owners appeared before Council over a year ago claiming the building was unfit for habitation and later all the tenants were evicted. However, the building had not yet been demolished.

It was,

RECOMMENDED

THAT the Medical Health Officer, Fire Chief, and Director of Permits and Licenses investigate and report back to the Committee on the condition of the following premises:

420 East Hastings	172 East Cordova
420 East Cordova	30½ East Hastings
522 Richards	53 West Hastings
445 Gore (East Hotel)	207 Union
24 Water	

2. Management of Downtown Eastside Hostels

On January 6, 1976, when considering a recommendation of the Committee City Council resolved in part:

"That B.C. Housing Management Commission be requested to assume management function and responsibilities for certain City-owned downtown hostels and that approval in principle be given to the establishment of a Hostel Management Advisory Group."

Part Report to Council  
Standing Committee of Council  
on Housing and Environment  
April 8, 1976 . . . . . 2

Clause 2 Cont'd

The Committee had for consideration a City Manager's report dated April 7, 1976, submitting reports of the Director of Social Planning dated April 6, 1976, and Acting Supervisor of Property and Insurance dated April 7, 1976, (circulated). The City Manager noted the Acting Supervisor of Property and Insurance was not in agreement with the establishment of a Hostels Advisory Committee as proposed by the Director of Social Planning and submitted the reports for the consideration of the Committee.

The Director of Social Planning, in his report, referred to the downtown eastside hostels operated by non-profit societies and submitted because of Skid Road's unique social and physical environment, hostel accommodation could not be dealt with separately from the social and health services required by most hostel residents, and therefore, management should be not only experienced, but supportive, sensitive, and aware of the personal needs of residents.

Each hostel should have a representative tenants group to speak for tenants' rights and advise in the selection of staff, as was presently being done by the tenants' associations at Oppenheimer Lodge, Central and Oliver, and the Gastown Residents, Stanley and New Fountain Hotels.

In addition, there was a need for a Hostels Advisory Committee for all hostels and hostel-related projects in the downtown eastside including hostels under both non-profit societies and government auspices. The Director of Social Planning reported that his department, C.M.H.C., Area Manager of the Downtown Eastside, D.E.R.A., Downtown Community Resources Board, had agreed to a Committee with the following membership:

C.M.H.C. . . . .	1 representative
D.E.R.A. . . . .	2 representatives
Community Resources Board . . . . .	2 representatives
Health Department . . . . .	1 representative
Police Department . . . . .	1 representative
Vancouver Resources Board . . . . .	1 representative
Property and Insurance Department . . . . .	1 representative
Social Planning Department . . . . .	1 representative

It was suggested the Hostels Advisory Committee be chaired by a local resident and that managers and tenants associations' representatives from the following hostels be asked to participate in its meetings:

Non-Profit Hostels

Anchor  
Central & Oliver  
Gastown Residents Association  
Victory Hotel  
Multi-Use Centre

Government Hostels

Oppenheimer Lodge  
Antoinette Lodge  
Continental Hotel  
Cordova Lodge

The Hostels Advisory Committee would not involve itself in the daily management of the hostels. However, it would deal with issues and concerns common to all hostels, such as:

- a) social services;
- b) health services;
- c) police problems related to hostel residents, e.g. muggings, bootlegging, pimping;
- d) eviction appeals;
- e) need for new services, e.g. post hospital care;
- f) advise on management selection.

Cont'd . . .



Part Report to Council  
Standing Committee of Council  
on Housing and Environment  
April 8, 1976 . . . . .

3

Clause 2 Cont'd

The Director of Social Planning stated approval of the hostel sponsors, namely, the City of Vancouver and C.M.H.C., would be necessary in order for the Hostels Advisory Committee to function in the anticipated role.

Referring to Cordova Lodge the Director of Social Planning reported as follows:

" Cordova House is due to be completed shortly. Its management and operation has been the topic of numerous meetings and reports involving City and Provincial staff, the City's Housing Committee, Downtown Eastside residents and staff, and others. Since financial involvement from the Alcohol and Drug Commission and the Vancouver Resources Board are now in question, it is appropriate to propose an alternative management program. Social Planning has discussed management of Cordova House with representatives of CMHC, DERA, CDHS, DCRB and BCHMC. Recommendations resulting from these meetings are as follows:

- (1) Cordova be open to men and women;
- (2) rehabilitation in most cases is an unrealistic objective.  
For this reason no official length of stay be determined for residents;
- (3) 11 staff are necessary to manage Cordova, 1 Manager, 1 Assistant Manager, 9 desk and maintenance staff.

Staffing is on 24 hours a day, 7 days a week basis. This daily staff complement provides: 3 staff 8 a.m. to 4 p.m.; 3 staff 4 p.m. to midnight; 2 staff 12 midnight to 8 a.m.

- (4) Community agencies be encouraged to make available existing staff to Cordova, as needed. Discussions have been held with the DCHS and the DCRB as to this possibility. The Alcohol and Drug Counselling Service will also be requested to provide staff to Cordova on a regular basis.

Because of the immediacy of Cordova's opening, the special characteristics of its residents and the fact that the Hostels Advisory Committee is not yet established, it is proposed that the Director of Social Planning and the Supervisor of Property and Insurance cooperate in the selection of Cordova's Manager and staff.

The Director of Social Planning feels that since the Province has not yet agreed to undertake management of Downtown Eastside Hostels, through its agent the B.C. Housing Management Commission, that City Council should approve the management of Cordova House and Antoinette Lodge by the Property and Insurance Division of the Finance Department. The Director of Finance advises that interim funding is required from the City pending submission by the City of a management budget to and approval thereof by the B.C. Housing Management Commission. Management and administration costs of Oppenheimer Lodge are fully paid by the Federal/Provincial partnership. However, since Cordova House is intended for hard-to-house residents, more staffing is required and the Province has raised questions about them assuming full costs for these extra staff.

The Director of Finance also advises that if the Federal/Provincial partnership assumes full management costs for Cordova House that the City can advance funds on a fully recoverable basis. However, if the City must share some of the operating expenses funds would be provided, following Council approval, from the 1976 Revenue Budget, Contingency Reserve."

The Acting Supervisor of Property and Insurance in a Manager's Report dated April 7, 1976, questioned the desirability of the Hostels Advisory Committee and its terms of reference as suggested by the Director of Social Planning.

Cont'd . . .

Part Report to Council  
Standing Committee of Council  
on Housing and Environment  
April 8, 1976 . . . . . 4

Clause 2 Cont'd

The report submitted the following comments:

- " 1. The proposed Advisory Committee, with the terms of reference as suggested, carries the implication that current management is at least potentially oppressive and is incapable of understanding and responding to the needs and circumstances of the residents. It also assumes that the residents are unable to manage their own affairs or able to speak for themselves. It is our considered opinion that such is not the case. The recent delegation to Council from Oppenheimer Lodge stated the same opinion.
2. We have spent a great deal of time working with similar groups during the past 3 to 4 years and find them unwieldy, time consuming, indecisive and largely ineffective.
3. The department or agency responsible for management, must have the authority to carry out this responsibility whether it be Property and Insurance or the B.C. Housing Management Commission.
4. The arrangements which evolved in the development of Oppenheimer Lodge and Antoinette Lodge were arrived at through a great deal of consideration and discussion and have to date proven very satisfactory.
5. It is strongly suggested, that a small committee of selected people, representative of the various ethnic groups be approved.
6. The future operation of Cordova Lodge as a Hard to House Facility is dependant on the co-operation of the Vancouver Resources Board. As a facility similar to the Continental Hotel a staff of seven would be required, for a Hard to House facility seventeen would be a minimum.

The Director of Finance is concerned that at this point we do not have any clear idea of what costs might impinge on the City and he is of the opinion that the City should not be paying any of the operating costs as this was never anticipated when the concept was developed."

The Committee was addressed by the Director of Social Planning and Acting Supervisor of Property and Insurance who referred to staff discussions concerning management function of Oppenheimer Lodge, Continental Hotel, Antoinette Lodge, and Cordova Lodge, and advised it was imperative that the management issue be settled in order that staff could be hired for Antoinette and Cordova Lodges due to open in June/July.

Representations were also made by Nettie Pereboom, C.M.H.C.; Tony Mears, Downtown Community Resources Board; Libby Davies, D.E.R.A.; Mr. George Wendrick, Oppenheimer Tenants' Association; Bruce Eriksen, D.E.R.A.; Lynn Phipps, First United Church; Renata Shearer, Department of Social Planning.

After discussion it was agreed the proposed terms of reference of the Hostels Advisory Committee be amended by the deletion from the list of issues and concerns of item (d) relating to eviction appeals.

Clause 2 Cont'd

It was

RECOMMENDED

- A. THAT approval be given to the management of Cordova Lodge and Antoinette Lodge by the Property and Insurance Division of the Finance Department.

FURTHER THAT no further discussions take place with the Provincial Government on the management of Oppenheimer Lodge, Antoinette Lodge, Continental Hotel, and Cordova Lodge, and Council withdraw its previous request that B.C. Housing Management Commission be asked to assume management function and responsibility for the four hostels.

- B. THAT approval be given to the establishment of a Hostels Advisory Committee comprising:

C.M.H.C.	. . . . .	1	representative
D.E.R.A.	. . . . .	2	representatives
Community Resources Board	. . . . .	2	representatives
Health Department	. . . . .	1	representative
Police Department	. . . . .	1	representative
Vancouver Resources Board	. . . . .	1	representative
Property and Insurance Department	. . . . .	1	representative
Social Planning Department	. . . . .	1	representative

and that the Chairman of the Standing Committee on Housing and Environment officially invite the designated organizations to appoint representatives.

(Alderman Bird opposed.)

- C. THAT approval be given to the following recommendations of the Director of Social Planning with reference to the management of Cordova Lodge:

- 1) That Cordova Lodge be open to men and women.
- 2) No official length of stay be determined for residents of Cordova Lodge.
- 3) Community agencies, including Downtown Community Health Service, Downtown Community Resources Board, and Alcohol and Drug Counselling Service, be encouraged to make available existing staff to Cordova Lodge, as needed.

- D. THAT staffing and budget requirements for Antoinette Lodge and Cordova Lodge be referred to the City Manager for subsequent report back to the Standing Committee on Housing and Environment.

FURTHER THAT the appointment of Manager for Cordova Lodge be considered top priority and the appointment be made as soon as possible.

- E. THAT the Director of Social Planning and the Supervisor of Property and Insurance co-operate fully in the selection of a Manager and staff for Cordova Lodge.
- F. THAT the Acting Supervisor of Property and Insurance prepare an interim operating budget for Cordova Lodge and Antoinette Lodge and submit same to B.C. Housing Management Commission for approval.

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on Housing and Environment  
April 8, 1976 . . . . . 6

### 3. Habitat Bicycle Route

On November 18, 1975, when considering a recommendation of the Committee based on a report of Vancouver Trails Steering Committee City Council approved in principle a Habitat Bicycle Route project and instructed the City Engineer to report back to the Committee on design and cost figures.

Before the Committee for consideration was a Manager's report dated April 1, 1976, (circulated) in which the City Engineer outlined a joint Engineering Department and Park Board proposal for a Habitat Bicycle Route from Stanley Park to U.B.C. via Jericho. Also in the report the Director of Finance advised Park Board had included \$65,000 as a request in its 1976 Sunset Beach and English Bay pedestrian/cycle system improvements. Park Board's 1976 Basic Capital Budget had not yet been dealt with by Council, but Council could approve the request for \$64,000 for implementation of the Habitat Bicycle Route in advance of dealing with the 1976 Capital Budget. The \$4,000 required from the City for signing could come from Contingency Reserve.

The report discussed design principles, bike lane delineation, description of route, signs, costs and the necessary amendments to the Provincial Motor Vehicle Act and the City's Street and Traffic By-law. Mr. Brian Wallace, Transportation Engineer, addressed the Committee and advised City funding of \$4,000 was required for the necessary signs along the route. Park Board would be responsible for construction and signing at an estimated cost of \$64,000.

Mr. John Woolliams, Vancouver Trails Steering Committee, referred to the participation of an active citizens' committee and requested the Committee recommend Council match Park Board financial input dollar for dollar.

Following discussion, it was

#### RECOMMENDED

- A. THAT approval be given to the implementation of the Habitat Bicycle Route system in conjunction with Park Board and that the City's share of the cost, namely \$4,000, be provided from Contingency Reserve.
- B. THAT the Director of Legal Services be instructed to prepare the necessary by-law amendment to permit the riding of bicycles on posted sidewalks, subject to the Provincial Government's amending the Motor Vehicle Act.

### 4. Proposed Noise Control By-law

The Committee had for consideration a Manager's report dated March 1, 1976, (circulated) wherein the Medical Health Officer, Director of Legal Services, and City Engineer discussed provisions of a desirable noise by-law. On September 16, 1975, City Council after considering the Committee's report of August 21, 1975, recommending the passage of the proposed Noise Control By-law after certain considerations, approved the following resolution:

"That the Director of Legal Services investigate whether the proposed Noise Control By-law could be worded so as to permit the City Engineer to implement a staging process to allow present City equipment to be converted or replaced with equipment having noise control devices, and to report back on the exclusion of certain equipment."

The Medical Health Officer, Director of Legal Services, and City Engineer in their review of the background material advised it was intended to replace the existing subjective Noise By-law with one utilizing, as much as possible, objective measurable noise levels for

Cont'd

Clause 4 Cont'd

certain categories of noise producing activities including automotive, industrial/commercial, construction, and leisure activity levels, based on information available from other cities, as well as levels which were considered desirable within the community. Maximum levels were dependent on zoning of the area - whether quiet or activity zones - time of the day and day of the week. The most stringent level proposed was 45 dbA (equivalent noise) for non-activity areas at night, and the highest level was 92 dbA (equivalent noise) for vehicle operation on a highway. The By-law provided exemption in emergency situations when emergency vehicles or emergency construction was required.

The report stated it was anticipated several civic departments would be concerned with the By-law, including Health, Engineering, Planning, Permits and Licenses, and Police, and continued as follows:

" The Health Department would receive all complaints from the public relating to noise generated from properties in the City, except for traffic noise and "on street" construction noise.

The Engineering Department would monitor all activities related to "on street" construction, including public works, utility construction, etc. Violations would be reported to Health Inspectors for confirmation and development of data for prosecution in instances of non-cooperation regarding abatement.

The Planning Department would designate appropriate "quiet" and "activity" zones and, with the Permits and Licenses Department, would monitor all development permit applications for potential violations. In unusual circumstances, an appropriate acoustical engineering consultant could be required to determine the noise impact of particular developments.

The Police Department would monitor traffic noise and would carry out roadside checks of motor vehicles with assistance from the Health Department, when necessary."

The report noted during discussion of the draft G.V.R.D. by-law several potential problem areas had become apparent, and in order to overcome some of these problems changes to the regional by-law proposal and method of enforcement were suggested as follows:

"Over the past year Engineering Department staff have had discussions with staff in the Motor Vehicle Branch regarding possible changes in the Motor Vehicle Act. The Act is being revised to establish quantitative noise levels for all vehicles in British Columbia. Testing stations are now equipped with noise level measuring devices and suspect vehicles are now tested under the existing Act using the noise levels as reference. It has been agreed that the Police Department can refer suspected noise violators to these facilities for testing. This will avoid the difficulty of testing in the field or building our own testing facilities, and the nuisance of being referred to a station should provide a substantial detriment to noise violators. It is, therefore, proposed that our noise by-law not deal with motor vehicle noise, and that we simply utilize the services provided by the Motor Vehicle Branch and use the noise levels established by the B.C. Motor Vehicle Act as standard.

Problems relating to construction and utility work in "quiet" zones, or necessary use of equipment which cannot be silenced, are more difficult to handle. Fortunately, these situations are typically transient and temporary to a particular location. There are agencies establishing working environment noise levels (B.C. Workers' Compensation Board, U.S.A.'s Occupational Safety and Health Act) which restrict maximum working environment noise levels. The Engineering Department will continue to reduce the

Part Report to Council  
Standing Committee of Council  
on Housing and Environment  
April 8, 1976 . . . . .

Clause 4 Cont'd

maximum noise levels in the construction areas by purchase of equipment and the development of construction techniques, which together will produce construction noise levels less than, or equal to, those required by the above agencies.

Since some maintenance and construction is mandatory in all areas, the most reasonable method of controlling construction noise, to minimize disruption to the public, is to control the hours of construction work. Most heavy construction now takes place on weekdays, and it is proposed to continue the by-law provision that non-emergency construction is restricted to between 7:00 a.m. and 8:00 p.m.

The proposed new Vancouver Noise Control By-law substantially follows the format and content of the Regional District proposal except for the provisions relating to motor vehicle noise.

Although the new by-law, of necessity, still contains many subjective standards, the difference between the new by-law and our existing by-law lies in the fact that there are several sections with specific objective standards or limits. It is our opinion that these standards make the by-law more certain and thus easier to enforce. "

The Medical Health Officer reviewed the report with the Committee and advised that implementation of the proposed By-law might entail future staffing and equipment costs.

Following discussion, it was

RECOMMENDED

- A. THAT the Director of Legal Services be instructed to bring forward a draft Noise Control By-law as proposed by the Medical Health Officer, Director of Legal Services, and City Engineer.
- B. THAT the Noise Control By-law:
  - 1) not deal with motor vehicles;
  - 2) continue the present by-law provision that non-emergency construction be restricted to the hours of 7:00 a.m. to 8:00 p.m.
- C. THAT the question of staff and equipment, including costs for noise measuring equipment, be referred to the City Manager for report to the Committee at an appropriate time.

The meeting adjourned at approximately 3:00 p.m. to reconvene "In Camera".

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PART REPORT TO COUNCIL  
STANDING COMMITTEE OF COUNCIL  
ON COMMUNITY SERVICES

II

APRIL 8, 1976

A meeting of the Standing Committee of Council on Community Services was held on Thursday, 8th April 1976, in the No. 1 Committee Room, Third Floor, City Hall, at approximately 3:30 P.M.

PRESENT: Alderman Rankin, Chairman  
Alderman Marzari  
Alderman Sweeney  
Alderman Volrich

ABSENT: Alderman Boyce

COMMITTEE CLERK: H. Dickson

RECOMMENDATION

1. Neighbourhood Pub - 4473 West 10th Avenue

Vancouver City Council, at its meeting on 21st October 1975, approved the following recommendation of the Community Services Committee:

"THAT Council accept the name of Mr. N. T. Wickstrom as the principal applicant for the neighbourhood pub at 4473 West 10th Avenue, which Council approved on August 12, 1975, subject to a petition plebiscite being carried out in a four-block radius of the location, cost of which is to be borne by the applicant, and to be held in early 1976."

The Committee had before it for consideration this date a report, dated 6th April 1976, from the City Clerk (copy circulated) advising of the results of the petition plebiscite.

The proposed pub received a yes vote of 48.9% and a majority of 60% is required for Council to consider approval.

Following consideration, it was

RECOMMENDED

THAT the application of Mr. N. T. Wickstrom to operate a neighbourhood pub at 4473 West 10th Avenue not be approved.

2. Liquor Permit Application - 2514 Watson Street

The Committee had before it for consideration a Manager's Report, dated 24th March 1976, (copy circulated) on the application of a Mr. Collinson for Development Permit No. 73147 which involves using the cellar of the building at 2514 Watson Street, southeast corner of Broadway and Watson Street, as a cabaret.

In the report, the Director of Planning reported he had approved this application subject to referral of the matter to the Council Committee on new liquor outlets prior to the issuance of the development permit.

A representative of the Planning Department advised the Committee the premises had been operated as "The Cellar" cabaret from 1957

Clause No. 2 Continued

to 1968 and as a coffee shop and restaurant since 1968. The proposal now is to again operate a cabaret in the premises.

Following discussion, it was

RECOMMENDED

THAT Council approve Development Permit Application No. 73147 to permit the use of the cellar at 2514 Watson Street as a cabaret, the main floor as offices and print shop, and the second floor as offices.

3. Gastown Residents Association - Management Consultant Funding

The Committee had before it for consideration a Manager's Report, dated 19th March 1976, (copy circulated) in which the Director of Social Planning reviewed the history of the operation of the Gastown Residents Association located in the Stanley and Fountain Hotels and which concluded with the following recommendations:

- "(1) That the City provide a grant of \$8,910 to the Gastown Residents Association for a full time Management Consultant for the period April 1st, 1976 to December 31st, 1976.
- (2) That CMHC be requested to conduct an audit of the commercial operation of the building through the Cordova Redevelopment Corporation.
- (3) That the Social Planning Department assist the Association to negotiate with CMHC for a rent subsidy for the Gastown Residents Association.
- (4) That the Social Planning Department assist the Association to negotiate with the Department of Human Resources for an operating grant for the Gastown Residents Association."

Appearing before the Committee on this matter were a representative of the Social Planning Department; Ms. Vivian Shoemaker, the Management Consultant for the Association; and a social planner from C.M.H.C.

The Social Planning Department representative explained the recommendation for funding for a nine month period is to align the funding period to the City's funding period for similar operations.

The Committee inquired as to how long the Association should have a City-funded management consultant to which the Social Planning Department representative replied that eventually the Association should reach a point where it can run the residence itself. The spokesman from C.M.H.C. pointed out the Residents Association has made significant improvements to the facility, increasing its value.

The Chairman observed that the establishment is well kept and properly operated and provides good accommodation for persons who would otherwise not have satisfactory living quarters.



Clause No. 3 Continued

Following discussion, it was

RECOMMENDED

- A. THAT the City provide a grant of \$8,910 to the Gastown Residents Association for a full time Management Consultant for the period April 1st, 1976 to December 31st, 1976.
- B. THAT CMHC be requested to conduct an audit of the commercial operation of the building through the Cordova Redevelopment Corporation.
- C. THAT the Social Planning Department assist the Association to negotiate with CMHC for a rent subsidy for the Gastown Residents Association.
- D. THAT the Social Planning Department assist the Association to negotiate with the Department of Human Resources for an operating grant for the Gastown Residents Association.

INFORMATION

4. 911 Emergency Line - Publicity and Translation Services

The Committee had before it for consideration a Manager's Report, dated 19th March 1976, in which the Director of Social Planning proposed a translation service for non-English speaking residents of Vancouver who may have cause to use the new 911 emergency phone number which becomes operable on 1st May 1976. The Director of Social Planning also recommended additional funds for publicity.

There was considerable discussion on this matter during which the Committee questioned the need for such a service.

During discussion, it was noted there are two parts to the matter, i.e. additional funding to publicize in foreign languages the existence of the new 911 number and funding to provide interpreters that police and other emergency services could call to attend at the address of any particular non-English speaking resident involved in an emergency when an interpreter is required.

The Committee questioned statements in the report that 112,485 residents of the City do not have English as their mother tongue and that 33% of school students do not have English as their first language. The Committee inquired how many residents do not speak any English.

In response to questions, a representative of the Social Planning Department stated the report was initiated by the Social Planning Department but discussions were held with Police and Engineering Departments in the preparation of the report.

A representative of the Police Department (who was in attendance at the meeting for another matter) advised he was not aware of any problems encountered by non-English speaking residents in telephoning for emergency assistance but that there could be language problems once the emergency service arrives.

The Committee inquired whether information from cities such as New York and San Francisco, which have emergency interpreters, is available.

Clause No. 4 Continued

Following discussion, it was

RESOLVED

THAT this matter be deferred for one week to the next Community Services Committee meeting and that representatives of the Police Department, who are familiar with the 911 emergency phone operation, be invited to attend to provide additional information.

RECOMMENDATION

5. Mount Pleasant Citizens Committee -  
Grant and Playground Lease

The Committee had before it for consideration a Manager's Report, dated 2nd April 1976, (copy circulated) in which the Director of Social Planning reported on the request of the Mount Pleasant Citizens Committee for a renewal of their lease with the City on property at Carolina Street and 5th Avenue which has been developed and is used as an adventure playground and their request for a grant of \$200.00 towards third party liability insurance and the purchase and installation of a new stainless steel bottom sheet for the children's slide.

Following discussion, it was

RECOMMENDED

- A. THAT a grant of \$200.00 be given to the Mount Pleasant Citizens Committee for insurance and a replacement slide for the adventure playground at 5th and Carolina.
- B. THAT the Supervisor of Property and Insurance be instructed to renew the lease on this property with 90-day cancellation notice clause.

INFORMATION

6. White Lunch (Golden Crown) - 112 and 124 West Hastings

The Committee had before it for consideration a memorandum, dated 7th April 1976, from the Director of Permits & Licenses enclosing a report from the Vice Section of the Police Department which listed incidents which had occurred at the White Lunch restaurant between 25th November 1975 and 14th March 1976 (copy circulated).

Appearing before the Committee on this matter were the Director of Permits & Licenses; Inspector J.S.V. Lake, I/C of the General Vice Section of the Police Department; Police Constable Whitelaw; Social Worker Ms. Pam Sleeth; and Mr. and Mrs. Eugene Mah, operators of the premises.

There was considerable discussion on this matter during which Insp. Lake pointed out the Liquor Administration Branch suspended the liquor license of this restaurant for three days in early February but the suspension resulted in no improvement in the operation.

Mr. and Mrs. Mah pointed out they serve welfare recipients on meal tickets and that some of these customers are sometimes unco-operative. Mr. Mah presented the Committee with copies of letters from customers regarding the involvement of the police at this location. Copies of these are on file in the City Clerk's Office.

Clause No. 6 Continued

The Committee expressed its concern over the number of incidents listed in the report of juveniles drinking on the premises, of drunkenness, and of persons drinking without ordering food.

However, one Committee member noted infractions occurred frequently from November to February 1st but that since February, only four incidents, over which there should be any concern, occurred. The Committee suggested that statements in the report such as "unsatisfactory conditions" were not specific enough for the Committee to act on.

Mr. and Mrs. Mah were warned by the Committee that the City can revoke business licenses and that the Committee could recommend such action if the operation is not improved, particularly in respect of juveniles drinking on the premises.

Following further discussion, it was

RESOLVED

THAT the report from the Police Department on the White Lunch and Golden Crown Restaurant be received; that the Police Department discuss with Mr. Eugene Mah methods he can employ to improve the operation; and that the Police report back to the Community Services Committee on the operation of the White Lunch and Golden Crown Restaurant in two months.

7. Greenpeace - Request for Surplus Furniture

City Council, on 23rd April 1974, authorized the Director of Social Planning and the Standing Committee on Community Development to approve sales of surplus furniture and equipment for which the City has no further use, to non-profit organizations for a nominal sum.

The Committee had before it for consideration a request from Greenpeace for surplus furniture valued at \$870.00 which would be sold by the City for \$93.09 (copy circulated).

As the value of the furniture was over \$300.00, approval of the Committee was necessary.

Following consideration, it was

RESOLVED

THAT the Committee approve of the sale of surplus furniture valued at \$870.00 to Greenpeace for \$93.09 on terms as set forth by the Purchasing Agent.

The meeting adjourned at approximately 5:00 P.M.

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PART REPORT TO COUNCIL  
STANDING COMMITTEE OF COUNCIL  
ON PLANNING AND DEVELOPMENT

APRIL 8, 1976

A meeting of the Standing Committee of Council on Planning and Development was held in the No. 2 Committee Room, Third Floor, City Hall, on Thursday April 8, 1976 at approximately 3.30 p.m.

PRESENT: Alderman Bowers, Chairman  
Alderman Bird  
Alderman Harcourt  
Alderman Kennedy

ABSENT: Alderman Cowie

CLERK TO  
THE COMMITTEE: M. L. Cross

The Minutes of the Meeting of March 25, 1976 were adopted.

INFORMATION

1. Activities on the Burrard Inlet Waterfront Between Granville and Abbott Streets.

The Committee had before it, an Information report of the City Manager dated April 1, 1976 in which the Director of Planning informs of the progress of activities of the Central Area Waterfront i.e. the ferry terminal, the land fill by the National Harbours Board and a possible development permit application by Manatee Charters. (Report on file in City Clerk's Office.)

Mr. C. Spratt of the Bureau of Transit was present for the discussion.

RESOLVED:

THAT the report of the City Manager dated April 1, 1976 be received.

RECOMMENDATION

2. Review of the Concept Plan for Neighbourhood Improvement Program in Kitsilano.

The Committee considered a report of the City Manager dated March 9, 1976 (copy circulated) in which the Director of Planning advises that Central Mortgage & Housing Corporation requires that N.I.P. Concept Plans be reviewed from time to time until such stage as the Plans have been implemented.

With respect to the reallocation of funds from the Non-Conforming Land Use category the Director of Planning states:

" E. NON-CONFORMING LAND USE

This item is not considered a priority in Kitsilano. There are very few obnoxious non-conforming land uses in Kitsilano, and even if a decision was made to purchase such a use, it is highly unlikely that the \$50,000 allocated to this item would be sufficient to purchase any sizable piece of property anywhere within Kitsilano. It is felt that the money presently allocated to this item can be put to far better use by re-allocating it to one of the other categories of higher priority. These funds, however,

Clause No. 2 Continued.

are cost-shared differently than the funds in the other categories; specifically, the \$50,000 in this category is shared 25% Federal (\$12,500), 12½% Provincial (\$6,250) and 67½% City (\$31,250). Since the Federal and Provincial amounts do not change, re-allocating these funds to a category which is shared 50% Federal, 25% Provincial, and 25% City means that a lesser amount is, in fact, allocated to the new category. The \$12,500 Federal portion which was originally 25% of \$50,000 now represents 50% of a new total amount of \$25,000. This reduction of \$25,000 from the original amount actually represents a saving of \$25,000 to the City. This saving occurs because of the reduction in the City's share from 67½% to 25% when these funds are reallocated."

RECOMMENDED:

- A. THAT Council approve in principle, funds being re-allocated as follows to the Recreation Facilities category, to ensure that \$100,000 is available for renovations to the community centre:

\$ 4,800 from Resident Participation category;  
\$10,400 from Social Housing category;  
\$10,400 from Social Facilities category.

- B. THAT Council approve in principle an additional \$50,000 being reallocated as follows to the Recreational Facilities category, subject to sufficient additional funds coming from other sources in order to make the necessary additions and repairs to the community centre:

\$25,000 from Non-Conforming Land Use category  
(as per Section E of the report of the  
City Manager dated March 9, 1976);  
\$12,500 from Social Housing category;  
\$12,500 from Social Facilities category.

3. Boundaries of Park Reserve in Block 43, D.L. 139 E./S.  
Camosun Street, 20th to 21st Avenue.

The Committee considered a report of the City Manager dated March 19, 1976 (copy circulated) in which the Director of Planning, City Engineer and Supervisor of Property & Insurance report on three alternate schemes of sub-division for the City-owned lands on the east side of Camosun Street from 20th to 21st Avenues. The report points out that the area is within a G.V.R.D. park reserve and a change in park boundaries and lots to be placed on the market may require G.V.R.D. approval.

RECOMMENDED:

THAT Scheme C contained in the report of the City Manager dated March 19, 1976 be approved and that servicing, re-subdivision and the sale of the lots proceed after approval of the change in park boundaries has been obtained from the G.V.R.D.

The Meeting adjourned at 4.35 p.m.

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REPORT TO COUNCIL  
STANDING COMMITTEE OF COUNCIL  
ON PLANNING AND DEVELOPMENT

A meeting of the Standing Committee of Council on Planning and Development was held in the Killarney Secondary School Auditorium at 6454 Killarney Street, on Thursday, April 8, 1976 at approximately 7.40 p.m.

PRESENT:

Alderman Bowers, Chairman  
Alderman Bird  
Alderman Cowie  
Alderman Harcourt  
Alderman Kennedy

CLERK TO THE  
COMMITTEE:

M. L. Cross

INFORMATION AND RECOMMENDATION

1. Champlain Heights Development Plan - Areas E & F.

The Chairman advised that this public meeting had been called to inform the residents of Champlain Heights of the Development Plan for Areas E & F and to hear delegations and answer questions with respect to the various aspects of the plan.

Mr. R. Youngberg, outlined the basic components of the Plan, produced by City staff, consultants and a Citizens' Advisory Planning Committee over a seven month period in 1974.

An information sheet outlining the Plan (copy circulated) was distributed at the meeting.

The Chairman called for delegations.

Mr. J. Duvall, representing the Boundary Road Area Residents' Committee, submitted a brief and a petition which he indicated was signed by 2,000 residents of the Champlain Heights area of Vancouver and Burnaby protesting the plans to make Boundary Road a truck route and major traffic artery and urging the immediate reconsideration of any plans for the area and involvement of all citizens of the area in future plans.

Mr. Duvall also noted that the proposed realignment of Marine Drive would eliminate housing enclaves at the southern end of Areas E & F, representing 400 rental family housing units. He also stated the organization was concerned for the safety of the children who would have to cross Boundary Road.

Mr. L. Koutis and Mr. G. Pincott, also of the Boundary Road Residents' Committee, reiterated Mr. Duvall's statements.

Mr. J. Rennie, DeCosmos Village Housing Co-operative, advised that if Boundary Road becomes a major truck route, every residence along the route will be affected by noise and air pollution. Their children would have more difficulty crossing Boundary Road to get to Central Park.

Mr. E. Lyngen presented a brief on behalf of the Killarney Champlain Citizens for Action stating that the process for involving citizens in the planning for Areas E & F was a positive approach. He requested that the City pursue the original 1974 concept arrived at with responsible citizen participation. He urged Council not to

Clause No. 1 Continued.

destroy the family concept of living. The Killarney Champlain Citizens for Action would like the City to re-institute a dialogue with the community to inform them of relevant topics that affect the residents of Champlain Heights.

Ms. P. Feldhammer, also representing the Killarney Champlain Citizens for Action and the Boundary Road Area Residents Committee filed a brief containing questions with respect to the Marine Drive-Boundary intersection. She requested that the Traffic Engineering Department provide them with written answers.

Mr. A. Klassen, operator of the gasoline station at 49th Avenue and Boundary Road advised that the trucks coming up Boundary from Marine not only create noise pollution but create a safety hazard in that some of them will continue through yellow and sometimes red lights to keep their momentum.

Mr. J. Vance suggested that rather than establishing truck routes throughout the City more consideration should be given to shipping local goods by rail. Eastern goods should be moved by rail to warehouses in Coquitlam and distributed from there.

Mr. M. Thompson and Mr. M. Koppitz, residents of Burnaby, expressed concern over the proposed truck route.

Mr. W. Marshall, Central Park Manor, a senior citizens personal care home at the corner of Burke Street and Boundary Road expressed concern for the safety of the Manor's residents.

Mr. S. Jackson, Killarney Champlain Citizens for Action advised that there has been no communication from the City to the Champlain Planning Advisory Committee since September, 1974. He stated the organization was concerned with the loss of the three enclaves of rental housing.

Mr. N. Read of the Kanata Co-Operative advised that when the co-operative housing project was being planned there was no talk of a 'six-lane freeway' being constructed. He also expressed concern for the safety of children crossing Boundary to go to Central Park.

Mr. N. Davidowicz indicated that the planning for Areas E & F does not include locations of bus routes.

Members of the Committee indicated that perhaps the G.V.R.D. should look at the matter of Boundary Road becoming a truck route as part of their overall regional transportation concerns. Goods movement should also be looked at on a regional scale to see if there are better alternatives.

(Copies of the petition and briefs submitted are on file in the City Clerk's office.)

RESOLVED:

THAT the delegations and briefs be received.

RECOMMENDED:

- A. THAT the proposed intersection redesign and construction at Boundary Road and S.E. Marine Drive not be proceeded with at this time.

Clause No. 1 Continued.

- B. THAT the City Engineer be instructed to provide the Municipality of Burnaby with an estimate of additional truck traffic that is proposed for diversion to this route together with a report on the likely environmental impact of this additional truck traffic on adjacent residential streets.
- C. THAT after the information is provided to the Municipality of Burnaby, a joint meeting of the two Councils be called.
- D. THAT the Chairman of the G.V.R.D. Transportation Committee be requested to place the matter of a Boundary Road truck route on an upcoming Agenda.
- E. THAT the City Engineer be instructed to provide in writing the information that citizen groups have requested.
- F. THAT relevant City officials meet with representatives of the citizens groups.

The Meeting adjourned at approximately 10.10 p.m.

FOR COUNCIL ACTION SEE PAGE(S) 709



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REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL  
ON FINANCE AND ADMINISTRATION



April 15, 1976

A meeting of the Standing Committee of Council on Finance and Administration was held in the No. 3 Committee Room, third floor, City Hall on Thursday, April 15, 1976 at approximately 1:30 p.m.

PRESENT: Alderman Volrich, Chairman  
Alderman Bowers  
Alderman Kennedy  
Alderman Marzari  
Alderman Sweeney

ALSO PRESENT: Alderman Boyce

COMMITTEE CLERK: G. Barden

RECOMMENDATION

1. Vancouver Jaycees Sea Festival Society and Folkfest '76  
and Other Festival Activities

A. Vancouver Jaycees Sea Festival Society

The Committee considered a Manager's report dated April 7, 1976 and a brief from the Jaycees requesting a grant of \$15,000 from the City for the 1976 Sea Festival (copy circulated).

It was felt the Sea Festival should be kept close to the scale of last year and not be expanded in this tight budgetary period. It was noted that the City gave a grant of \$6,000 to the Sea Festival last year and a grant in 1976 of \$8,500 would be a reasonable escalation of last year's grant.

B. Folkfest '76

The Committee considered a Manager's report dated April 7, 1976 and a brief from the Folkloric Society of B.C. requesting a grant of \$25,000 from the City for Folkfest '76 (copy circulated).

It was noted that City Council has approved a grant of \$20,000 in each of the last two years and it was felt this year's grant should be kept at that level.

C. Overall View of Festivals in 1976

The Director of Social Planning reported that in 1976, in addition to the Sea Festival and Folkfest '76, there has been a Rain Festival for which start-up funds may be required in the future. From the middle of May through June we will have the Habitat Arts Festival, Folkfest begins July 1st, this would be followed by the Sea Festival. In September there will be a Gastown Festival, "Gastown Days" and there is also some indication that the Granville Mall Merchant's Association is considering an early October Fall Festival.

The Director of Social Planning recommended that a Special Events and Festival Budget for 1976 in the amount of \$60,000 be reconsidered by the Committee, excluding local community street closure grants. The small discretionary start-up fund was waived by the Director of Social Planning.

Clause #1 continued:

A motion was put to approve the recommendation for a \$60,000 Special Events Budget and the motion was lost.

Following further discussion it was

RECOMMENDED

- (a) THAT a grant of \$8,500 be approved for the Jaycees Sea Festival Society for the 1976 Sea Festival activities.
- (b) THAT a grant of \$20,000 be approved for Folkfest '76.
- (c) THAT Social Planner Ernie Fladell monitor the Sea Festival and Folkfest '76 programs to see that Civic funds are used for the appropriate purposes.

(Alderman Marzari joined the meeting at this point and Alderman Boyce left).

2. Artist's Gallery Budget - 1976

The Committee had for consideration a Manager's report dated March 19, 1976 (copy circulated) wherein the Director of Social Planning recommended approval of a grant of \$22,767 to the Greater Vancouver Artist's Gallery Society in return for services rendered in maintenance and services to the City Art Collection presently valued at \$208,000 and likely to increase in value by \$40,000 as a result of additions to the collection during 1976.

The Director of Social Planning reported that the Gallery is now registered as a Provincial Non-Profit Society. As a result, the B.C. Cultural Program has approved a grant of \$5,000 towards operation of the Gallery. The costs of maintenance services will be high in the first year that the Gallery operates independently of the City and its new funding pattern develops. However, costs should be substantially reduced once funding comes from other government sources and the private sector. Also there are an excess of some prints which could be sold and thus reduce the City costs.

The Committee felt that other sources of funding should be pursued and a program of judicial sales should be instituted and authorized by Council so that the Gallery could become self-sufficient.

Following further discussion it was

RECOMMENDED

- A. THAT City Council approve \$11,384 (half the amount requested for 1976) for a six month period commencing April 30, 1976 to the Greater Vancouver Artist's Gallery Society in the form of a contract for specific services rendered in maintenance and services to the City Art Collection.
- B. THAT the matter be reviewed at the end of September, 1976.
- C. THAT the Director of Legal Services prepare an agreement between the City and the Gallery to ensure the City's continued ownership and control of its art as per Council resolution dated June 24, 1975.
- D. THAT the agreement stipulate that payments will be made by the City upon receipt of invoices presented monthly by the Society for services rendered.

3. Final Report on 1976 Revenue Budget

The Committee considered a Manager's report dated April 14, 1976 (copy circulated) in which the Director of Finance reported that the mill rate would have to be increased from 18.98 mills to 19.0 mills for a general tax increase of 9.95% over 1975 to balance the budget in 1976.

The City was advised April 13, 1976 that the Provincial Interim Revenue Sharing Program for 1976 amounts to \$30,000,000 and the City's share will be \$4,928,885 plus the \$100 per unit for housing starts estimated at \$250,000 for a total of \$5,178,885. The City had included \$5,238,896 in the 1976 Revenue Estimates (\$2,738,896 equal to 1975 grant plus \$2,500,000 increase in 1976) re this Provincial Grant. The Revenue Estimates will therefore have to be reduced by \$60,001.

It was noted that the Director of Finance was of the opinion that the City of Vancouver has not received a proper share of the \$30,000,000 and will be reporting to Council in more detail at a later date.

Other Budget Adjustments

Subsequent to the Interim Budget Report reviewed by the Finance Committee on April 8th the following adjustments to revenue and expenditure estimates were made.

Revenues

a. Increased revenue from Grants in Lieu of Taxes which were originally based on the 1975 tax rate of 17.28 mills	\$240,651
b. Increased revenue from temporary investments based on higher than anticipated short-term interest rates to date	<u>100,000</u> \$340,651
c. Revenue decrease re adjustment by Federal Assessors of 1974 claim for grant in lieu of taxes on Federal property	\$198,094
d. Error in amount recoverable from local improvement taxes	60,000
e. Reduced transfer of funds from Water Rates Stabilization Reserve	<u>33,000</u>
	<u>291,094</u>
Net Revenue Increase	<u>\$ 49,557</u>

Expenditures

a. Provision for Local Improvement taxes not provided for in the 1976 Expenditure Estimates	<u>\$ 90,000</u>
Total Expenditure Increase	<u>\$ 90,000</u>
<u>Net Expenditure Over Revenue Increase</u>	<u>\$ 40,443</u>

Clause #3 continued:

Summary of Current Budget Adjustments

The 1976 Revenue Budget shows a deficit of \$139,074 after adjusting for the foregoing items:

a. Items appealed and approved	\$ 38,630
b. Shortfall in Provincial Grant	60,001
c. Other budget adjustments	<u>40,443</u>
<u>Total Budget Deficit</u>	\$139,074

To cover the present budget deficit of \$139,074 it is suggested that

a. the mill rate for general tax purposes be increased from 18.98 mills to 19.0 mills to produce additional taxation revenue of	\$ 78,386
b. the provision for Contingency Reserve be reduced by	<u>60,688</u>
<u>Total Required to Eliminate Budget Deficit</u>	<u>\$139,074</u>

It was noted that the Manager's report did not include the adjustments made by Council on April 13 1976 as follows - Health Department - \$3,325 and Park Board - \$10,000.

Following further discussion it was

RECOMMENDED

- A. THAT Council approve the adjustments made by the City Manager and the Director of Finance during budget reviews. Adjustments to the basic estimates are shown by departments and boards on Schedule 1(A), pages 4 and 5, and Supplemental Items on Schedule 1(B), pages 6 to 30.
- B. THAT the rate for general tax purposes be set at 19.0 mills which is an increase of 9.95% over 1975.
- C. THAT the adjustments included in this report as required to produce a balanced budget be approved.
- D. THAT the Board of Parks and Recreation be requested to submit details of amounts authorized for (i) New and Non-Recurring Items and (ii) Expenditures from Net Profit on Income Operations.
- E. THAT an additional amount of \$13,325 be provided from within Contingency Reserve.

4. Brief to Commission of Inquiry on Property Assessment and Taxation

The Committee considered a Manager's report dated April 8, 1976 (copy circulated) wherein the Director of Finance reported as follows:

"On March 24-25, 1976, the City presented two briefs to the Commission of Inquiry on Property Assessment and Taxation, entitled Real Property Assessment and Taxation in Vancouver and Education Finance in B.C. and Its Impact on Vancouver Taxpayers. In the second brief on education finance, the points generally related to the inequities in the present provincial cost-sharing formulas as they related to Vancouver. The recommendations which arose out of the observations were generally just an attempt to amend the cost-sharing formulas. However, the brief was concluded with the

Cont'd . . .

Clause #4 continued:

observation that school taxes were a real burden on taxpayers and they restricted the City's ability to levy general purposes taxes commensurate with its needs. It was also observed that, in some other provincial jurisdictions, the provincial governments had assumed the full cost of education through their general revenues, and it was recommended that our provincial government do likewise.

The members of the Commission of Inquiry noted the City's last recommendation for removal of the school tax and the arguments given in support, but observed that the City did not attempt to substantiate its position to the same calibre as some of the other arguments in the brief. Accordingly, the Commission requested the City to consider if it wished to put forth any further arguments in support of its recommendation for removal of school taxes."

Following discussion it was

RECOMMENDED

THAT the Commission of Inquiry on Property Assessment and Taxation be advised that the City of Vancouver will not be adding any further submissions to those already made on this matter.

INFORMATION

5. Urban Reader Progress Report

The Committee considered a Manager's report dated March 31, 1976 (copy circulated) wherein the Director of Social Planning gave a report on the Urban Reader.

It was noted that the Manager's report stated that eligibility of salaries for Urban Reader staff for CAP sharing is still under investigation by Federal Auditors, however, the Director of Social Planning reported that these salaries are eligible for CAP sharing.

Following discussion it was

RESOLVED

THAT the progress report on the Urban Reader be received for information.

The meeting adjourned at approximately 3:30 p.m.

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FOR COUNCIL ACTION SEE PAGE(S) 709-711

## VI

REPORT TO COUNCIL  
STANDING COMMITTEE OF COUNCIL  
ON COMMUNITY SERVICES

April 15, 1976

A meeting of the Standing Committee of Council on Community Services was held in the No. 1 Committee Room, Third Floor, City Hall, on Thursday, April 15, 1976, at approximately 3:30 P.M.

PRESENT: Alderman Rankin, Chairman  
Alderman Sweeney  
Alderman Volrich  
Alderman Boyce ) Clauses  
Alderman Marzari ) 2 to 5

COMMITTEE CLERK: H. Dickson

INFORMATION

1. Request for Purchase of Surplus City Furniture

City Council, on 23rd April 1974, authorized the Director of Social Planning and the Standing Committee on Community Development to approve sales of surplus furniture and equipment, for which the City has no further use, to non-profit organizations for a nominal sum.

The Committee had before it for consideration a request from Red Door Rental Aid for surplus furniture and equipment valued at \$805.00 which would be sold by the City for \$86.14 (copy circulated).

As the value of the furniture and equipment was over \$300.00, approval of the Committee was necessary and was recommended by the Senior Social Planner.

Following consideration, it was

RESOLVED

THAT the Committee approve of the sale of surplus furniture and equipment valued at \$805.00 to Red Door Rental Aid Society for \$86.14 on terms as set forth by the Purchasing Agent.

RECOMMENDATION

2. Liquor Permit Application - 1550 Main Street

The Committee had before it for consideration a Manager's Report, dated 9th April 1976, (copy circulated) on the application of Mr. J. E. Swift for Development Permit No. 72924 to construct a 7.5' x 26' one-storey addition and to alter and use an approximately 783.25 sq. ft. portion as a separate lounge in the south-west portion of this existing building now occupied as a restaurant and a cabaret.

The Director of Planning had approved the application subject to its referral to the Community Services Committee.

The applicant, Mr. J. E. Swift, and representatives of the Planning Department appeared before the Committee on this matter and following consideration, it was

Clause No. 2 Continued

RECOMMENDED

THAT Council approve Development Permit Application No. 72924 to construct a 7.5' x 26' one-storey addition and to alter and use an approximately 783.25 sq. ft. portion as a separate lounge in the south-west portion of an existing building at 1550 Main Street now occupied as a restaurant and a cabaret.

INFORMATION

3. 911 Emergency Line

The Community Services Committee, at its meeting on 8th April 1976, deferred action on a Manager's Report, dated 19th March 1976 (copy circulated) so that representation from the Police Department could be heard on this matter.

Appearing before the Committee were Staff Inspector K. R. Cocke and two other representatives of the Police Department, the Director of Social Planning with a member of his staff, and representatives from Multilingual Social Service, Language Aid, the School Board, and representatives of various language groups.

In the Manager's Report, the Director of Social Planning proposed a translation service for non-English speaking residents of Vancouver who may have cause to use the new 911 emergency phone number which becomes operable on 1st May 1976. The Director of Social Planning also recommended additional funds for publicity.

There was considerable discussion on this matter during which a representative of the Police Department stated the need for such a service was not established by the Police Department although interpreters would be a useful service for police officers in dealing with non-English speaking residents.

Although it was stressed by those appearing before the Committee that a large proportion of City residents do not have English as their mother tongue, a member of the Committee stated there is no evidence of the number of residents who cannot state their name and address in English.

Although the programme is proposed for the period 1st May to 31st December 1976, the Committee noted it would be a type of service that, once established, would be extremely difficult to discontinue. The statement was also made that establishment of such a service might actually discourage non-English speaking people from learning how to state their name and address in English.

Representatives of the Police Department stated they are aware that some incidents which should be reported to the police are not because the persons involved cannot communicate with the police. The police also stated that a total of 17 languages are covered by police personnel and 30 languages are available through court reporters but these people are not always available at a given time for interpretation service.

The police also pointed out that interpreters involved in emergency situations could be required to attend in court to give evidence, a factor the police suggested requires further consideration.

Representatives of the Strathcona area stressed that interpreters are badly needed in that area and that persons in need often do not know where to turn because they do not speak English.

Clause No. 3 Continued

Following consideration, a recommendation that Council approve the recommendations of the Director of Social Planning was put and lost. No further action was taken.

RECOMMENDATION

4. Liquor Permit Application - 1250 Davie Street

The Committee had before it for consideration a Manager's Report, dated 6th April 1976 (copy circulated) on the application of Mr. J. Lawson for Development Permit No. 73130 to use a 40' x 60' area in the southwest portion of the main floor of the existing building as a cabaret.

The Director of Planning had approved the application subject to its referral to the Community Services Committee.

A representative of the Planning Department and the applicant appeared before the Committee on this matter and following consideration, it was

RECOMMENDED

THAT Council approve the issuance of Development Permit Application No. 73130 to use a 40' x 60' area in the southwest portion of the main floor of the existing building at 1250 Davie Street as a cabaret.

5. Alcohol Abuse Prevention and Detoxification

The Committee had before it for consideration a brief (copy circulated) from the Downtown Eastside Residents Association which concluded with a series of recommendations on liquor and detoxification.

Mr. B. Eriksen, President of D.E.R.A., appeared before the Committee on this matter and pointed out the City spends approximately \$375,000 per year to arrest and jail intoxicated persons, there being approximately 15,000 such persons arrested in 1975.

Mr. Eriksen told the Committee it is his information that since 1973 the police have not charged owners of licensed premises with any criminal offense. He urged that charges should be laid where necessary.

The Chairman pointed out a meeting is currently being arranged on the topic of detoxification between the Community Services Committee and the Minister of Health, such meeting to include a tour of the City jail where intoxicated persons are held.

Following discussion, it was

RECOMMENDED

THAT Council urge that

- a) Liquor Administration Branch regulations be strictly enforced in beer parlours, both by the Liquor Administration Branch and the Police.
- b) The proposed detoxification facility at China Creek be constructed without delay.



Report to Council  
Standing Committee on Community Services  
April 15, 1976

Page 4

Clause No. 5 Continued

- c) Detoxification facilities in the City of Vancouver be further increased.
- d) The Director of a detoxification centre have the right to detain for up to 72 hours, if medically warranted, any person admitted for treatment, and for a longer period by Court order.
- e) The Liquor Administration Branch introduce the sale of 2% alcohol tap beer in beer parlours to provide patrons with the option of regular or 2% beer.
- f) If possible, 2% alcohol beer be served in the same manner, and be the same price, colour, taste and consistency as regular beer.

The meeting adjourned at approximately 4:35 P.M.

**FOR COUNCIL ACTION SEE PAGE(S) 7/2-3**

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REPORT TO COUNCIL  
STANDING COMMITTEE OF COUNCIL  
ON PLANNING AND DEVELOPMENT

April 15, 1976

VII

A meeting of the Standing Committee of Council on Planning and Development was held in the No. 2 Committee Room, Third Floor, City Hall, on Thursday, April 15, 1976 at approximately 3.40 p.m.

PRESENT: Alderman Bowers, Chairman  
Alderman Bird  
Alderman Harcourt  
Alderman Kennedy

ABSENT: Alderman Cowie

CLERK TO THE COMMITTEE: M. L. Cross

RECOMMENDATION

1. Kitsilano N.I.P. - Appropriation of Funds - Kitsilano Community Centre.

The Committee considered a report of the City Manager dated April 8, 1976 (copy circulated) in which the Director of Planning and Superintendent of Parks set out the priorities, options, and cost estimates of the Consultant for renovations to the Kitsilano Community Centre and fieldhouse on Connaught Park.

Option 'H' was recommended as the long term goal and Option 'F', an intermediate goal as it represents the option which provides the minimum improvements desired for the community centre and which can be realistically achieved through existing funding sources.

Option H included the following:

	<u>Cost Estimate</u>
1. Renovations to the existing Community Centre building	\$ 185,000
2. Construction of a connection to the Ice Rink (including additional space)	\$ 310,000
3. Provision of additional parking (made necessary by the addition noted above)	\$ 15,000
4. Renovations to the Field House	\$ 150,000
Option H Total	\$ 660,000

Option F included the following:

	<u>Cost Estimate</u>
1. Renovations to the Community Centre	\$ 185,000
2. Construction of a connection to the Ice Rink	\$ 200,000
3. Provision of additional Parking	\$ 15,000
4. Renovations to the Field House	\$ 20,000
Option F Total	\$ 420,000

Clause No. 1 Continued.

It was anticipated that the Provincial Government Community Recreation Facilities Fund would pay one third the total cost of this project (\$130,000) but the new government has not yet stated what its policies will be with respect to grants.

The total amounts which may become available to fund the project are:

Neighbourhood Improvement Program	\$ 170,000
Community Centre Association	50,000
Vancouver Park Board	70,000
Provincial Recreation Grant	130,000
<hr/>	
Total	\$ 420,000

Note: the total estimated cost of Option F was \$420,000.

If the Provincial Government funding is not forthcoming, the funds available will be used for the renovations to the Community Centre but the connection to the new ice rink will not be constructed.

RECOMMENDED:

- A. THAT Option 'H' (as contained in the report of the City Manager dated April 8, 1976) be adopted as the master plan and that Option 'F' be adopted as an intermediate stage for renovations to the Kitsilano Community Centre.
- B. THAT the firm of Walkey/Olson-Britannia Design be retained to prepare working drawings and contract documents for this project.
- C. THAT the proposed extensive renovations for the Connaught Park fieldhouse (Option 'H') be received for further consideration but the plan not be adopted at this time; but that the funding available be utilized to improve the public washrooms within the structure.
- D. THAT City Council approve the expenditure of up to \$150,000 from the Recreational Facilities category of the Kitsilano N.I.P. budget (\$37,500 City, \$37,500 Provincial, \$75,000 Federal) for the purpose of making renovations and additions to the Community Centre and partial renovations to the Connaught Park Field House, as outlined in Option 'F' (Appendix III of the report of the City Manager dated April 8, 1976.)
- E. THAT City Council approve the expenditure of up to \$20,000 from the Social Facilities (Daycare) category of the Kitsilano N.I.P. budget (\$5,000 City, \$5,000 Provincial, \$10,000 Federal) for the purposes of making renovations to the Kitsilano Community Centre (improvements to the Playschool facilities) as outlined in Option 'F'.
- F. THAT City Council approve the expenditure of up to \$70,000 in advance of the Park Board 1976 Capital Budget to be used for the renovations and/or alterations to the Kitsilano Community Centre, as outlined in Option 'F'.

2. Open Space East of Denman Street Versus Denman Street Beautification.

The Committee had before it a report of the City Manager dated April 7, 1976 forwarding for Consideration a report of the Director of Planning of the same date (copies circulated). The Director of Planning seeks further direction as to which of the following two alternative work items for the West End, should be pursued by staff:

- open space east of Denman Street (possible locations for trial mini-parks)

or - Denman Street Beautification.

Mr. J. Coates and Ms. B. Howard of the Planning Department pointed out two of the design options available if the open space aspect is pursued. It was pointed out that restricted City funds would eliminate the possibility of carrying out the work in 1976.

Ms. Howard indicated that there was approximately \$52,000 of unexpended Beautification funds approved in the 1970 - 75 Five Year Plan which could be utilized if staff is instructed to explore with the property owners and merchants during 1976 a beautification programme for Denman Street. A further report to Council would be submitted. Two design concepts were outlined. The purpose of the beautification scheme would be to reduce the conflict between cars and pedestrians through the introduction of landscaping and planting. By upgrading and improving the physical appearance of Denman, more people would be encouraged to utilize the local commercial functions. Ms. Howard stated the concept would be modified so that the total City share would not exceed already approved but unexpended Beautification funds.

RECOMMENDED:

- A. THAT the Open Space East of Denman Street item on the Planning Department work programme be deferred to 1977.
- B. THAT the Director of Planning be instructed to explore a beautification programme for Denman Street with property owners and merchants during 1976 with the City's share not to exceed \$52,000; with a report back to Council.
- C. THAT normal street improvements not be delayed because of deferral of the Open Space East of Denman Street item, but proceeded with as quickly as possible.

The Meeting adjourned at approximately 4.05 p.m.

FOR COUNCIL ACTION SEE PAGE(S) 713



REPORT TO COUNCIL  
VEHICLES FOR HIRE BOARD

April 14, 1976

A meeting of the Vehicles for Hire Board was held on Thursday, April 14, 1976, at 10:00 a.m. in the No. 1 Committee Room, Third Floor, City Hall.

PRESENT: Alderman H. Rankin, Chairman  
Mr. L.E. Ryan, City Manager  
Mr. C. Fleming, Director of  
Legal Services  
Inspector Robertson, Vancouver  
Police Department

ALSO PRESENT: Mr. K.D. Armstrong, City License  
Inspector  
Constable Davies, Taxi Detail, Vancouver  
Police Department  
Mr. E.E. Ford, Inspection Supervisor,  
Generalist Branch, Department of  
Permits and Licenses

CLERK: J. Thomas

RECOMMENDATION:

1. Rate Increase Request:  
Charter Limousine Companies

The Board had for consideration communications from three Charter Limousine Companies - Bowell McLean Motor Co. Ltd., Burnaby Limousine Service Ltd., and Executive Limousine Service Ltd. - making application for an increase in hourly rates and mileage charges for charter limousine service, under Section 25A of the Vehicles for Hire By-law. The companies requested approval of an increase from the present rate of:

Time or mileage for the first hour	\$16.00
For each hour thereafter, or fraction thereof	\$16.00
or per mile, (whichever is greater)	\$ .75

to a new rate of:

Time or mileage for the first hour	\$20.00
For each hour thereafter, or fraction thereof	\$20.00
or per mile, (whichever is greater)	\$ .90

and cited increased costs of insurance, wages, gasoline, new vehicles as grounds for the proposed increase.

The Board considered a Manager's Report, dated April 2, 1976, (circulated) wherein the Director of Permits and Licenses commented on the proposed rate increase and noted that the service provided was of a specialised nature and was not considered part of a regular transportation system, as are taxi-cabs. The City did not regulate rates for other charter-type vehicles such as sightseeing cabs, charter buses, and driving self cabs. The Director of Permits and Licenses submitted, in view of this, the Board might consider rescinding Section 25A of the Vehicles for Hire By-law.

The Board heard representations from Mr. M. Milton, Bow Mac, and Mr. R.E. Slavin, Burnaby Limousine Service Ltd., who both submitted the rate increase was justified by high operating costs. They advised the Motor Carrier Commission had approved the rate increase.

Report to Council  
Vehicles for Hire Board  
April 14, 1976 . . . . . 2

Clause 1 Cont'd

Consideration was given to the recommendation that Section 25A of the By-law be rescinded but the Board decided to take no action when it was established that one of the functions of the charter limousine service was to supply vehicles for funeral processions.

Following discussion, it was

RECOMMENDED,

THAT approval be given to a rate increase for charter limousine service under the provisions of Section 25A of the Vehicles for Hire By-law, to provide \$20.00 for the first hour; \$20.00 for each additional hour, or fraction thereof, or \$.90 per mile, whichever is greater.

FURTHER THAT the Director of Legal Services be instructed to bring forward the necessary amendment to the Vehicles for Hire By-law.

FOR COUNCIL ACTION SEE PAGE(S) 113

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